

Capacity Mechanisms: management of Interconnectors and cross-border effects

David Newbery *University of Cambridge* **Cambridge Spring Research Seminar** 16th May 2014 http://www.eprg.group.cam.ac.uk



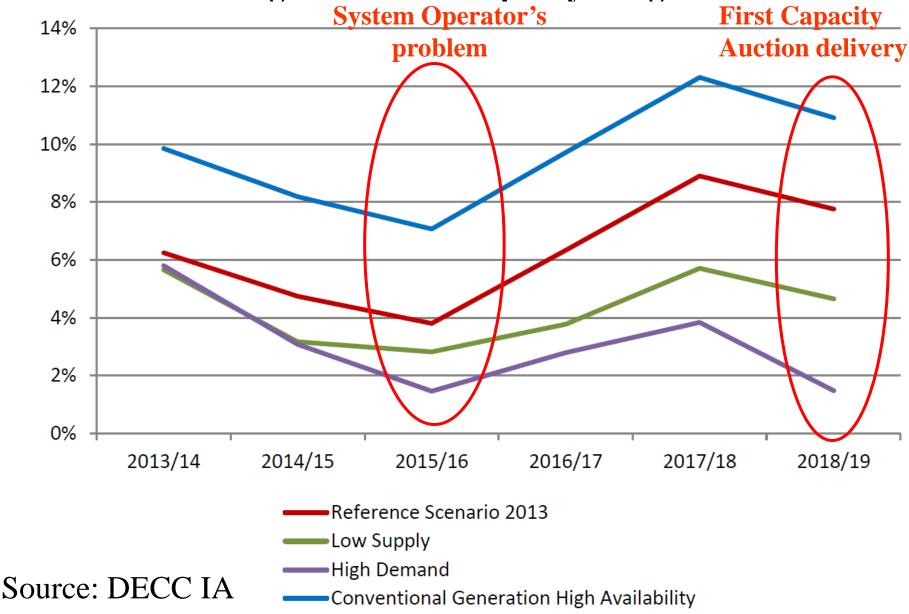
Outline

- What is the problem?
- Energy-only markets and capacity payments: theory

 policy failures, price caps
- Proposed EMR capacity auction
 - defended by missing money (VOLL > max energy price)
 - complications: risk, market coupling rules
- Interconnectors: problems

What is the problem?

Ofgem's derated capacity margin





Interconnectors by 2018

IFA	to France	2 GW
Britned	to NL	1 GW
Moyle	to NI	0.5 GW (or 0.25?)
EWIC	to RoI	0.5 GW
NEMO	to Belgium	1 GW
<u>Eclink</u>	to France	<u>1 GW</u>
Total		6 GW

- potential swing 12 GW = 20% peak demand
- emergency SO actions cannot reverse IC flow
 Key question what contributon to derated capacity?
 Poyry (2012): 50-80% depending on margins abroad

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Energy-only markets

- If generators can (and are allowed to) bid scarcity prices no problem?
 - France (*de facto* monopoly) bids high peak prices
 - GB has adequate capacity and flat prices
- Wind, PV, cheap coal, low C prices drive clean spark spreads negative (in DE especially)
 – electricity prices affected by policy

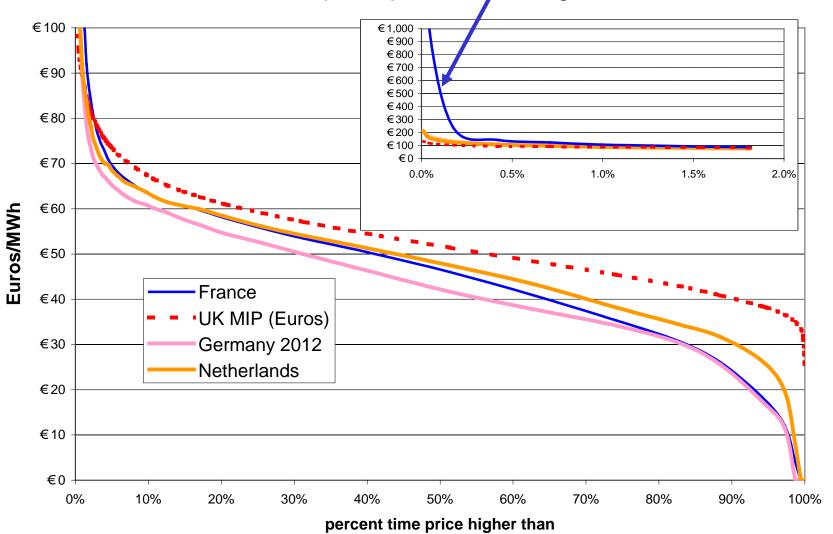
=> policy uncertainty undermines peaking investments needed

Capacity contracts to address policy failure

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France much peakier than GB

European power exchanges 2012





Capacity payments: theory

Efficient price = SMC + CP SMC = system marginal cost, CP = capacity payment CP = LoLP*(VoLL - SMC)<u>LoLP = Loss of Load Probability</u> in each hour

- LOLE = ♦ LoLP over year (Loss of Load Expectation) set at 3 hrs in GB
- => VoLL = Value of Lost Load = £17,000/MWh
- Max price in Euphemia day-ahead = €3,000/MWh
 - Max price in France = €3,000/MWh
 - Max price in SEM (Ireland) = €1,000/MWh



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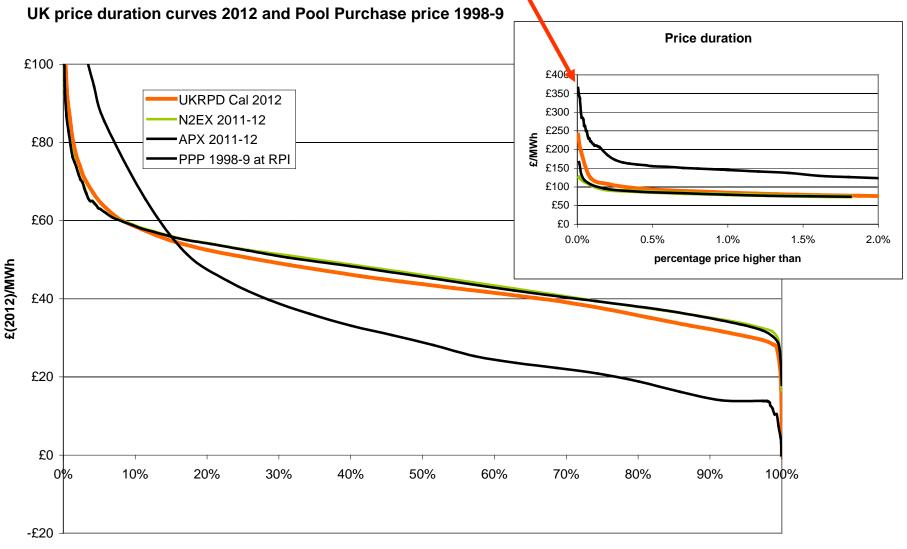
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CAMBRIDGE Experience in the Pool and BETTA

- The Pool (1990-2001) had an explicit CP at LoLP*(VoLL-SMP), VoLL = £(2013)5,000/MWh
 – (but SMP is as bid, not SMC)
- NETA/BETTA was an energy-only market with a Balancing Mechanism, System Buy and Sell prices
 - reformed many times, long side defaults to prompt price
 - initially pay-as-bid, then average of last *N* MW
 - consulting on Significant Code Review to deal with 2015/16

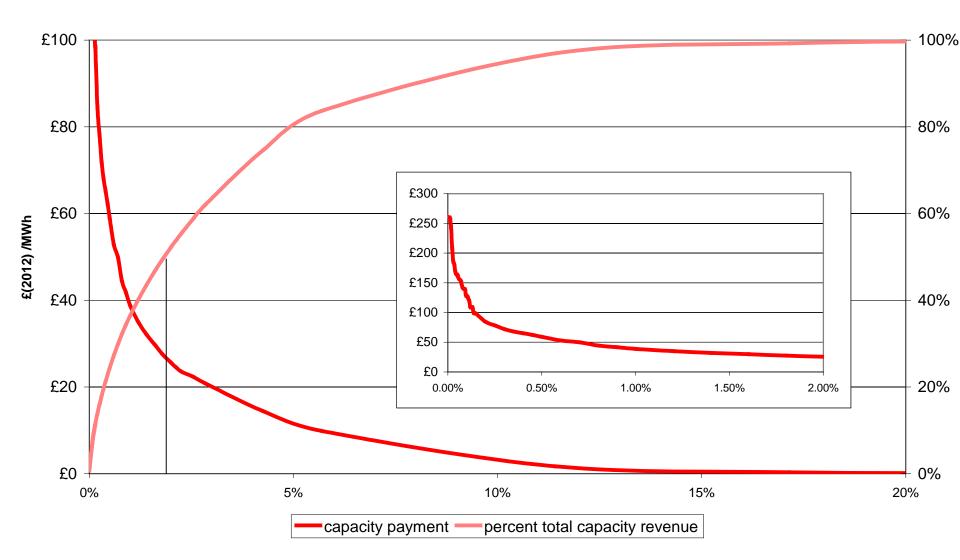
How well did they signal scarcity?

Pool prices were peakier than spot market as they had a capacity payment



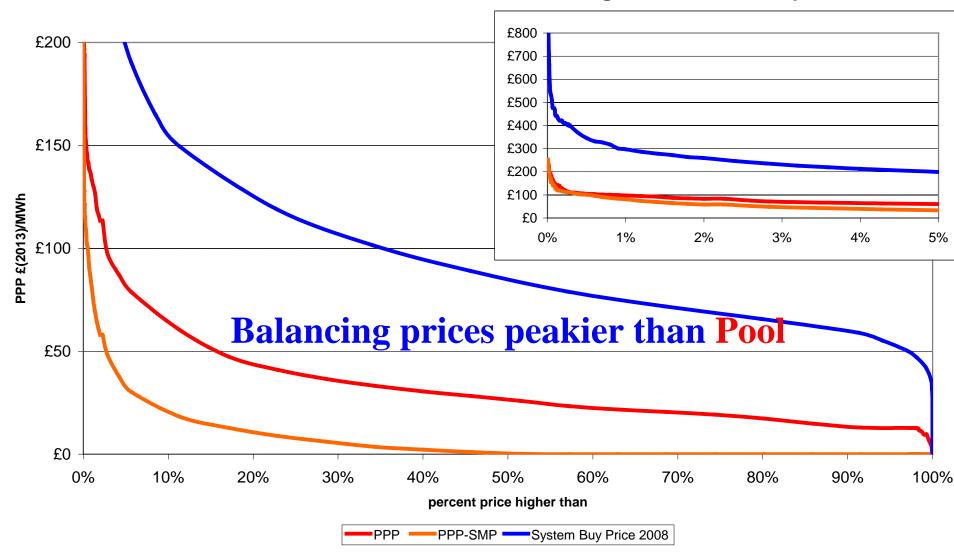
CP in the Pool - 50% revenue in 1.8% (158) hours

PPP-SMP 1998-9 at 2012 RPI prices



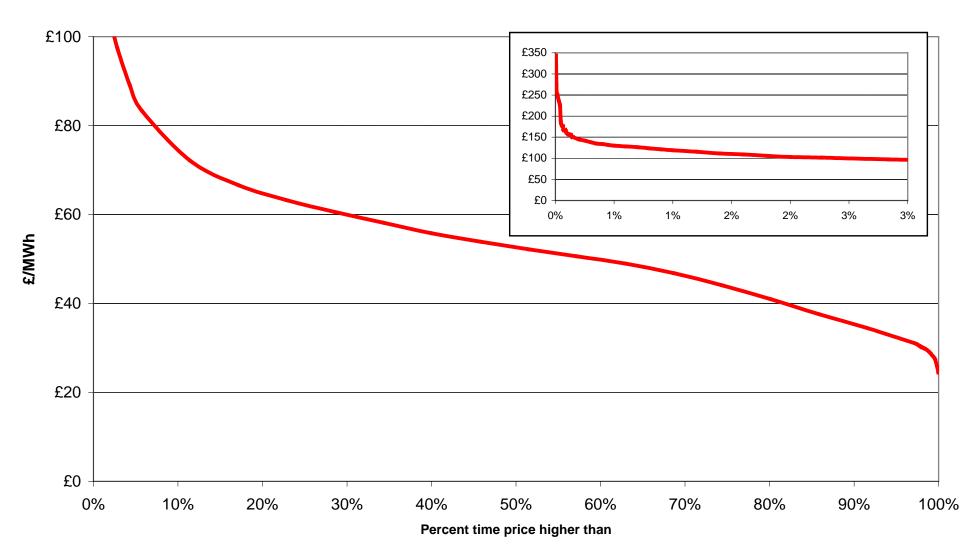
Pool prices 1998-9 and System Buy Price 2008

Price duration curves Pool 1998-99 and Balancing 2008 at 2013 CPI prices



Imbalance prices not adequately marginal?

Price duration of System Buy Price 2013-4



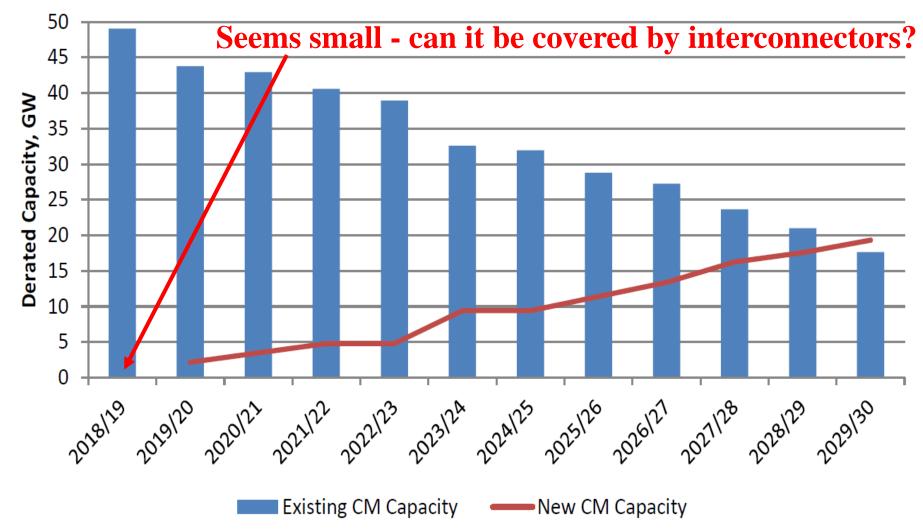


GB Balancing Market

- Ofgem conducts Significant Code Review of BM
- Proposes:
 - single marginal price
 - load shedding bids at proxy Value of Lost Load
 - pVOLL = £3,000 rising to £6,000/MWh by 2018
 - DECC sets VOLL at £17,000/MWh
 - STOR bids in at *f*(pVOLL,LoLP)

BM price has never hit even £3,000/MWh Missing money: 3hrs*(£17,000-6,000)/MWh

Capacity to be replaced



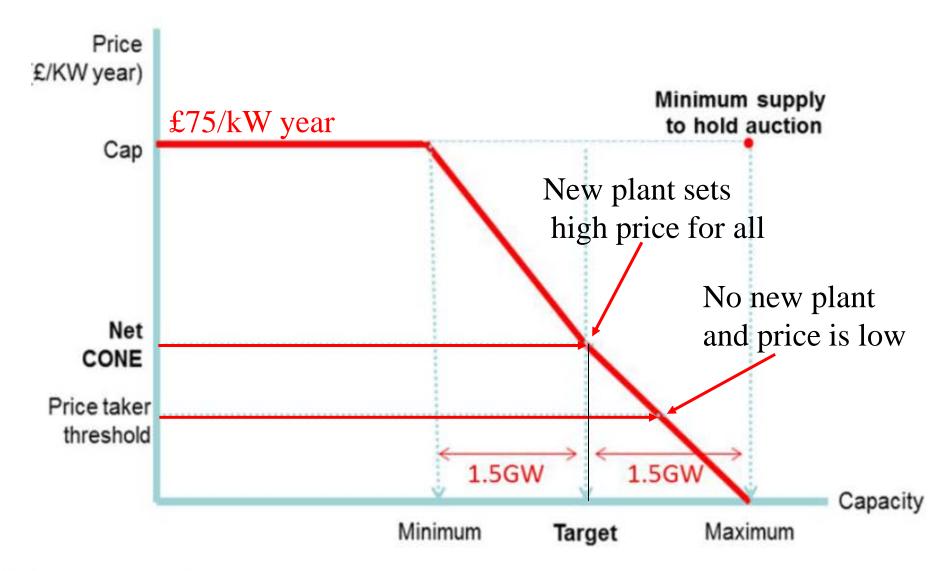
Source: DECC IA



GB Capacity Auction

- Pay-as-clear descending clock auction in 2014 for delivery 2018/19
 - max energy price assumed £6/kWh
 - LOLE = 3 hrs => VOLL = £17/kWh
 - => missing money = 3 hrs*(17-6)/kWh = £33/kW
- new build gets 15 yr contract at auction price
 - existing plant: 1 yr contract unless major refurbish
 - must be price taker unless good cause, entrants set price
 - existing plant can delay until later auction (2017)
- DSR auctioned from 2016: 1 yr contracts

Illustrative auction demand curve



Source: DECC IA

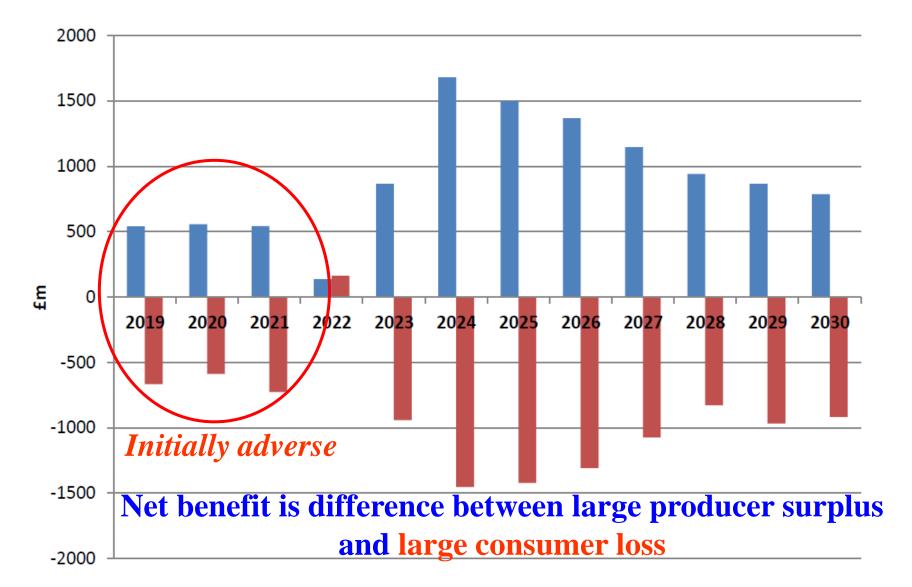


Figure 13: Change in producer and consumer surplus as a result of a Capacity Market

GB coupled to NWE 4/2/1

SEM not until 2016



SWE coupled to NWE 13/5/14



- Interconnectors increase security of supply

 provided they are free to respond to scarcity
- => they should have a positive derated capacity
 - Poyry estimates 50-80%
- Efficient pricing benefits trading country
 - if partner mis-prices they lose
- => efficient pricing drives out inefficient pricing
- But Euphemia imposes €3,000/MWh cap

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- EU wants any capacity market to be EU-wide
- What contract can deliver capacity from abroad?
 - How does specific foreign plant guarantee to export to GB in stress hours?
 - PTR defaults to FTR on the day, but GB price may not signal true scarcity (and there is a price cap)
 - Would it not likely do so anyway without a CP?
- Why not have a contract with the SO for imports over the interconnector in stress hours?
 - Devolve to SO securing supply
 - or SO auctions for capacity over IC?

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Investment in interconnectors

- The economics of investment look good anyway
 and get better with more wind, PV, carbon price floor
- recognising contribution to security increases value
 - DC interconnectors are controllable
 - GB Interconnectors are logical suppliers of capacity
- problem: TO's cannot contract for generation
 - but SO (abroad) could run auction for capacity and access

=> rent collected by ICs

EU open access to CP needs firm access to ICs and penalties for non-delivery

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Conclusions

- Theory of scarcity pricing clear
 - leads to CP = LoLP*(VoLL-SMC)
 - energy-only markets could do this in theory
 - and hedge with reliability options
- main failures: policy uncertainty and price caps
 and lack of credible distant futures markets
- Capacity markets can address these
 but potentially large transfers from consumers

And need much higher Euphemia price cap

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Appendix

Capacity Mechanisms: management of Interconnectors and cross-border effects

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Acronyms

- BM Balancing mechanism (or market)
- CONE Cost of new entry (net = net of revenue from selling power)
- CP, CM Capacity payment, capacity market
- DSR demand side response
- EMR (UK) Electricity Market Reform
- F(P)TR Financial (physical) transmission right
- IC Interconnector
- LOLE Loss of load expectation = \blacklozenge LoLP over year
- LoLP Loss of Load probability
- PV Photo voltaic
- SEM Single Electricity Market for Ireland
- SMC(P) System marginal cost (price)
- SO system operator
- SRMC short-run marginal cost
- STOR short-term operating reserve
- TEM Target Electricity Market
- TO transmission owner
- VOLL Value of Lost Load (£17,000/MWh in GB)

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References

• DECC (2102) Electricity Market Reform – Capacity Market Impact Assessment at

https://www.gov.uk/government/uploads/system/uploads/attac hment_data/file/252743/Capacity_Market_Impact_Assessment _Oct_2013.pdf

•Poyry (2012) Poyry (2012) *Impact Of EMR On Interconnection: A report to DECC* at

https://www.gov.uk/government/uploads/system/uploads/attac hment_data/file/252744/Poyry_Report_on_Impact_of_CM_on _Interconnection.pd?

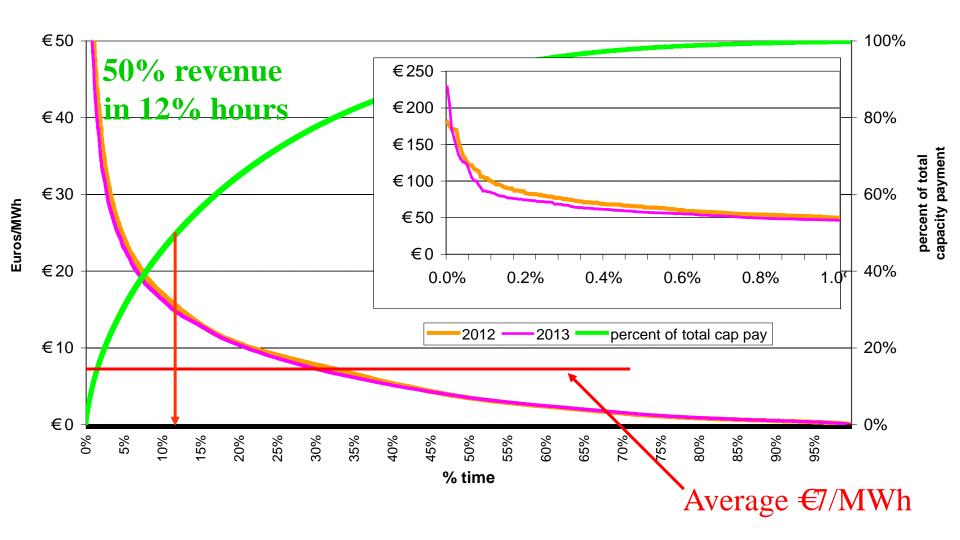


- Bidding Code of Practice requires generation to bid into Pool at SRMC
- => missing money => CP based on VoLL & LoLP
- generators get *ex post* system MC (SMC) + CP
- VoLL scaled to deliver adequate payment for new entry, paid part on *ex ante* LoLP, part on *ex post*
 stabilises revenue, reduces volatility
- paid on imports, charged to exports

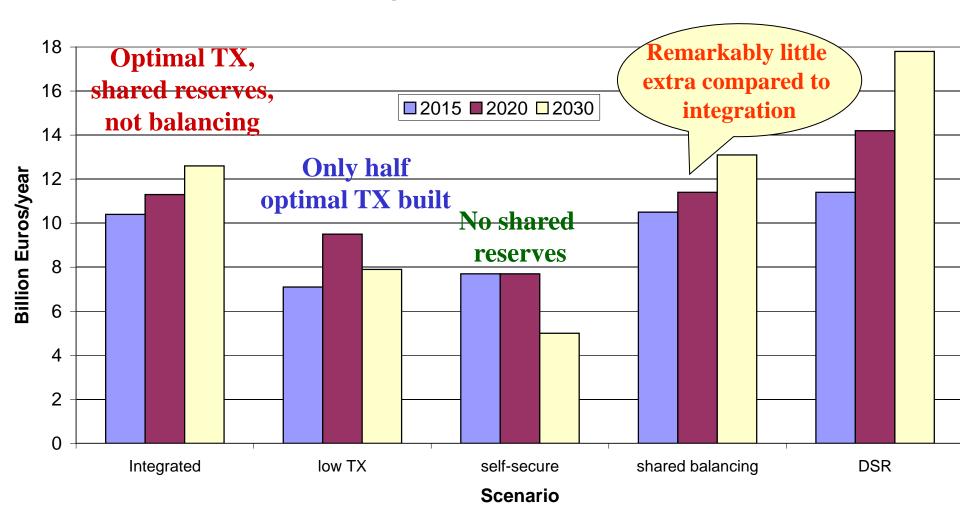
ex post pricing incompatible with TEM

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SEM Capacity Payments 2012 and 2013



Benefits of market integration for EU 27+2 relative to base case



Base case: each country matches average production to consumption arbitrages over coupled IC's, no shared balancing or reserves Source: DG ENER (2013)