

# Climate change policy and its effect on market power in the gas market

David Newbery

**EPRG Spring Research Seminar**

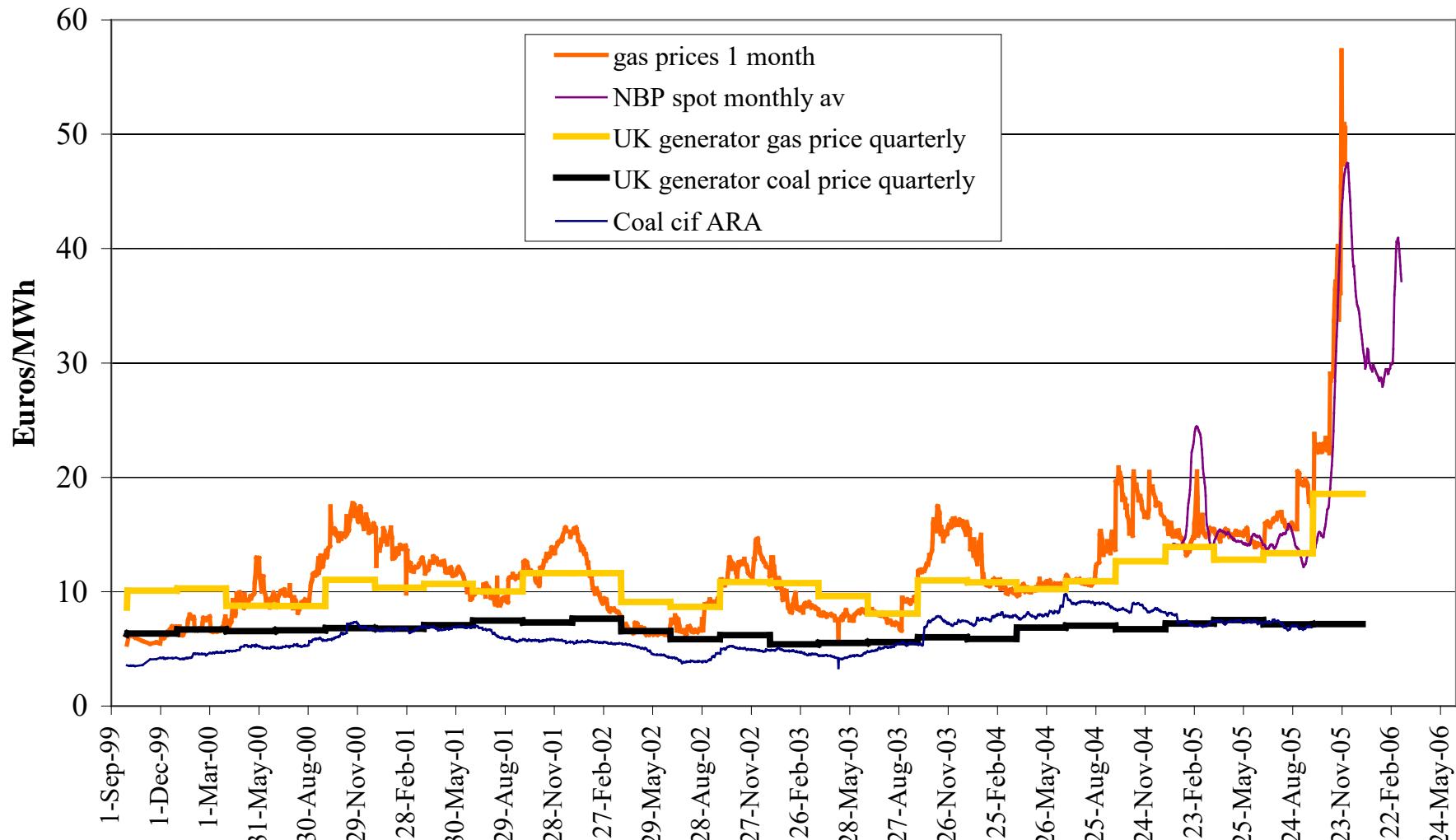
Cambridge 19 May 2006

<http://www.electricitypolicy.org.uk>

# Electricity prices

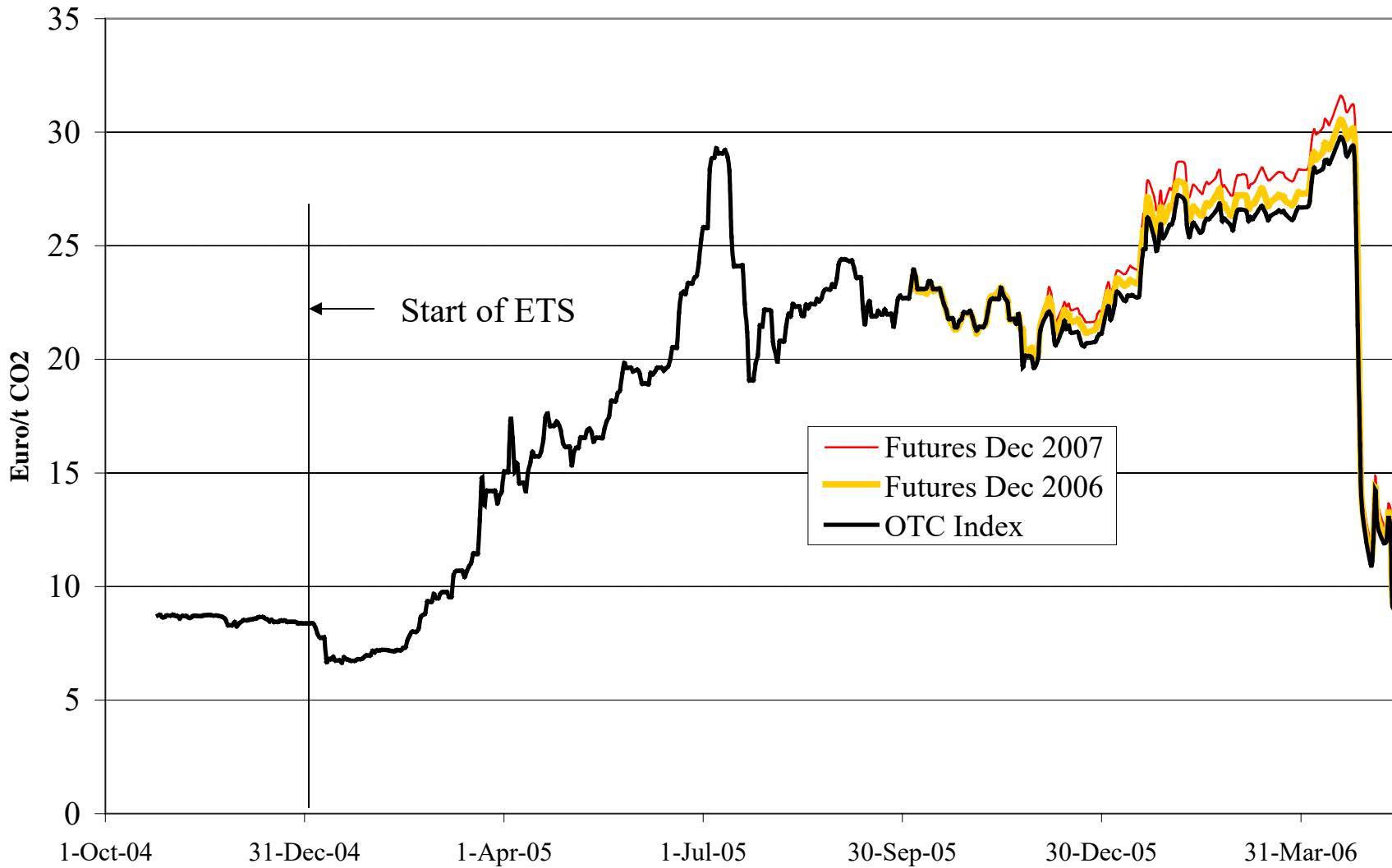
- Electricity spot prices have moved sharply up
  - EU baseload prices €35 => €70+/MWh 12/04-3/05
- so have gas prices
  - UK gas prices from <€15=>50/MWh mid-end 05
  - UK yr-ahd pk el €50=>90+/MWh 12/04-7/05
- and EUAs are now reflected in prices
  - wholly unsurprising to economists if not lawyers
- Value of EUAs = €60 billion at €20/EUA

## Platts fuel prices Euros/MWh

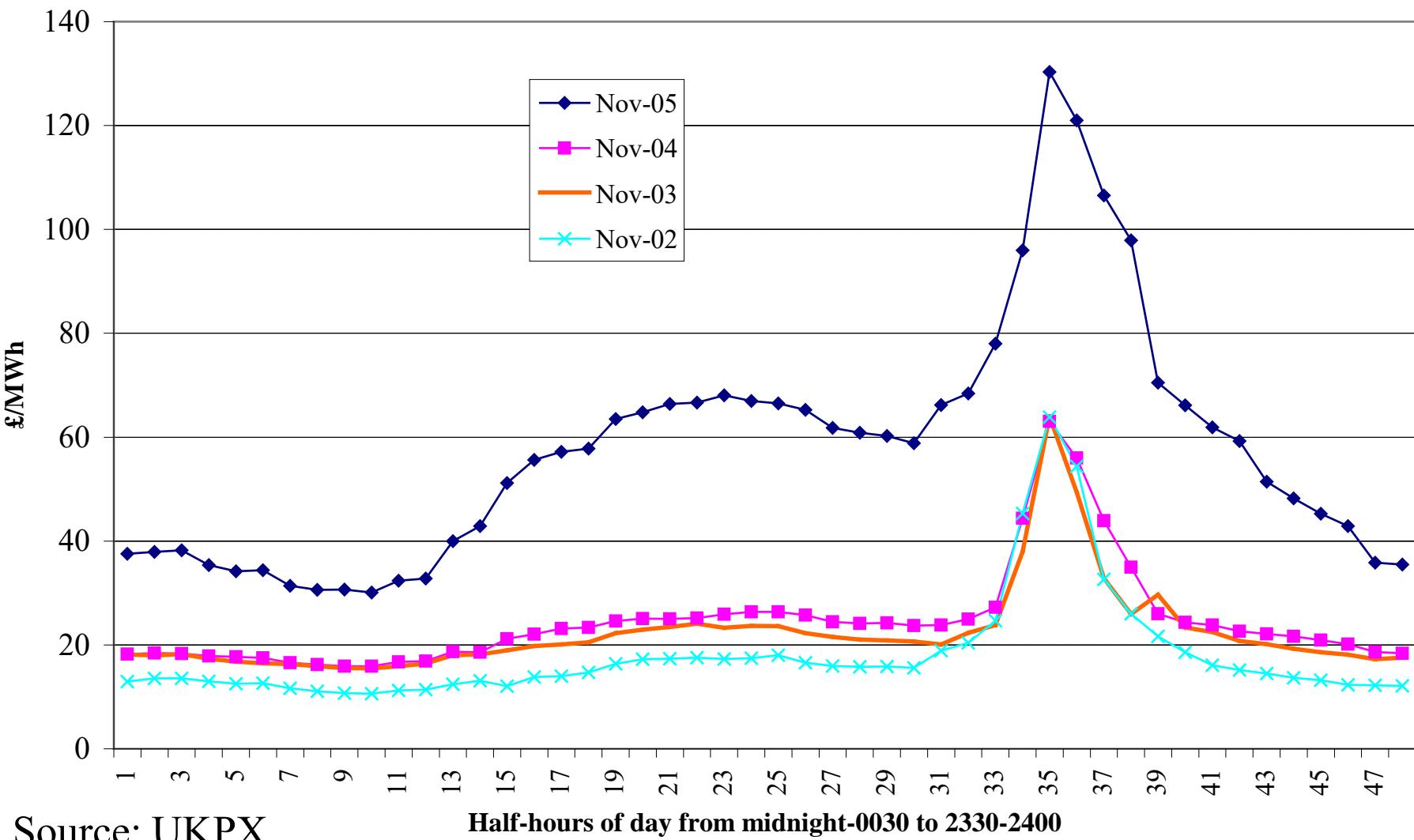


Source: Platts; DTI

# EUA price 25 October 2004-15 May 2006



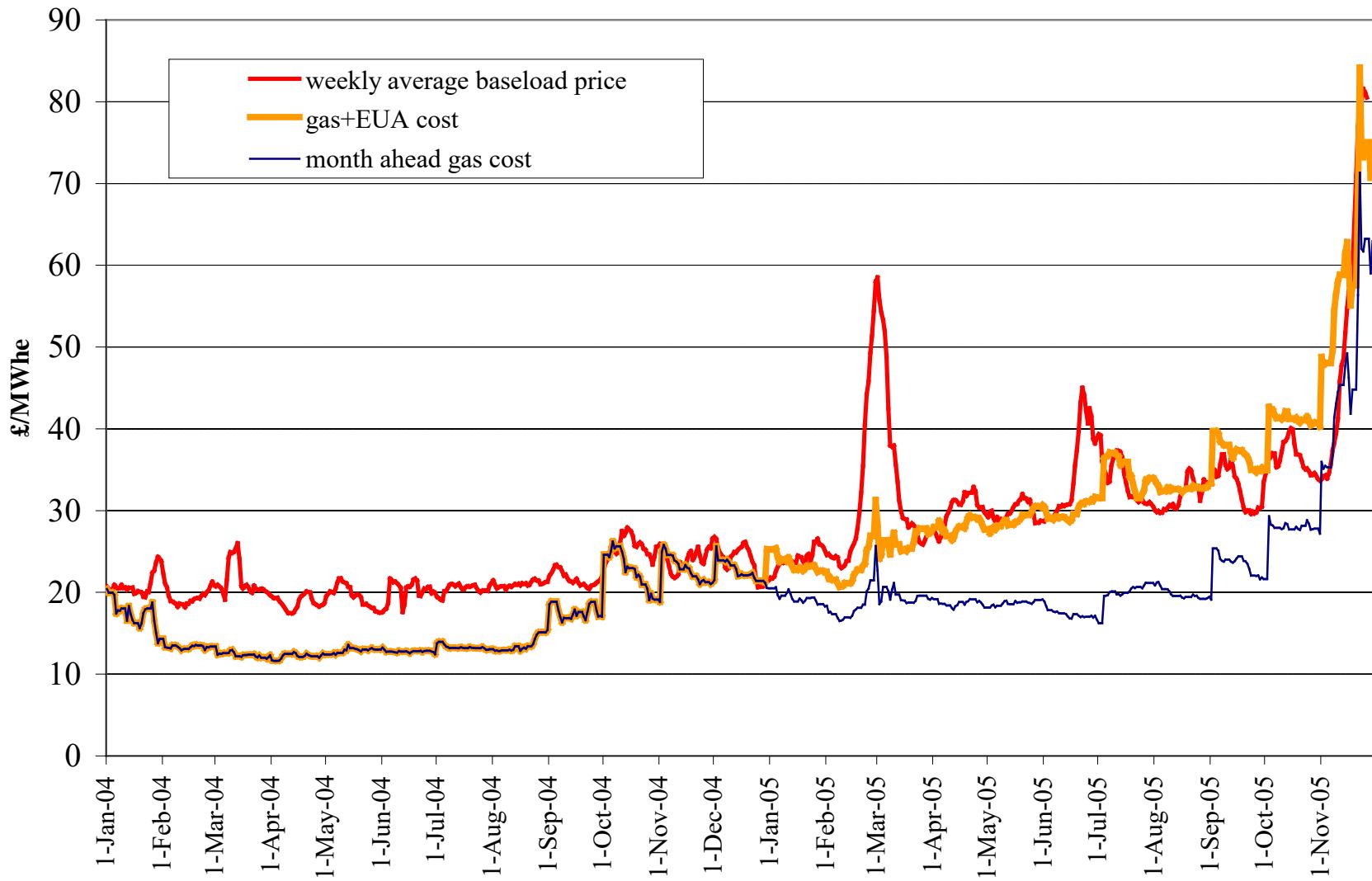
## Monthly averages by half-hour for November UKPX



Source: UKPX

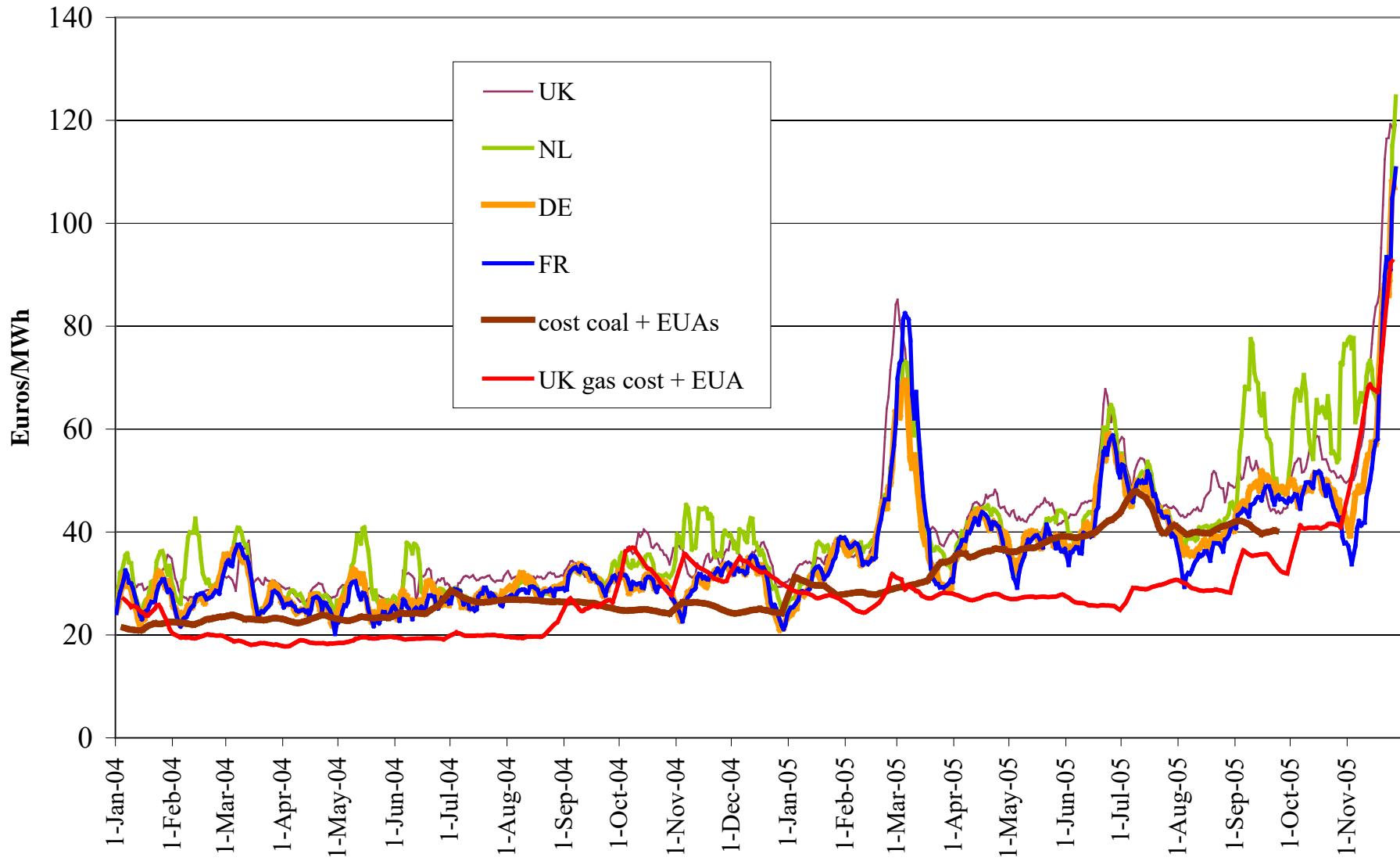
Half-hours of day from midnight-0030 to 2330-2400

## cost and prices in British electricity market



Source: Platts and UKPX

## Weekly average baseload spot prices 2004-5



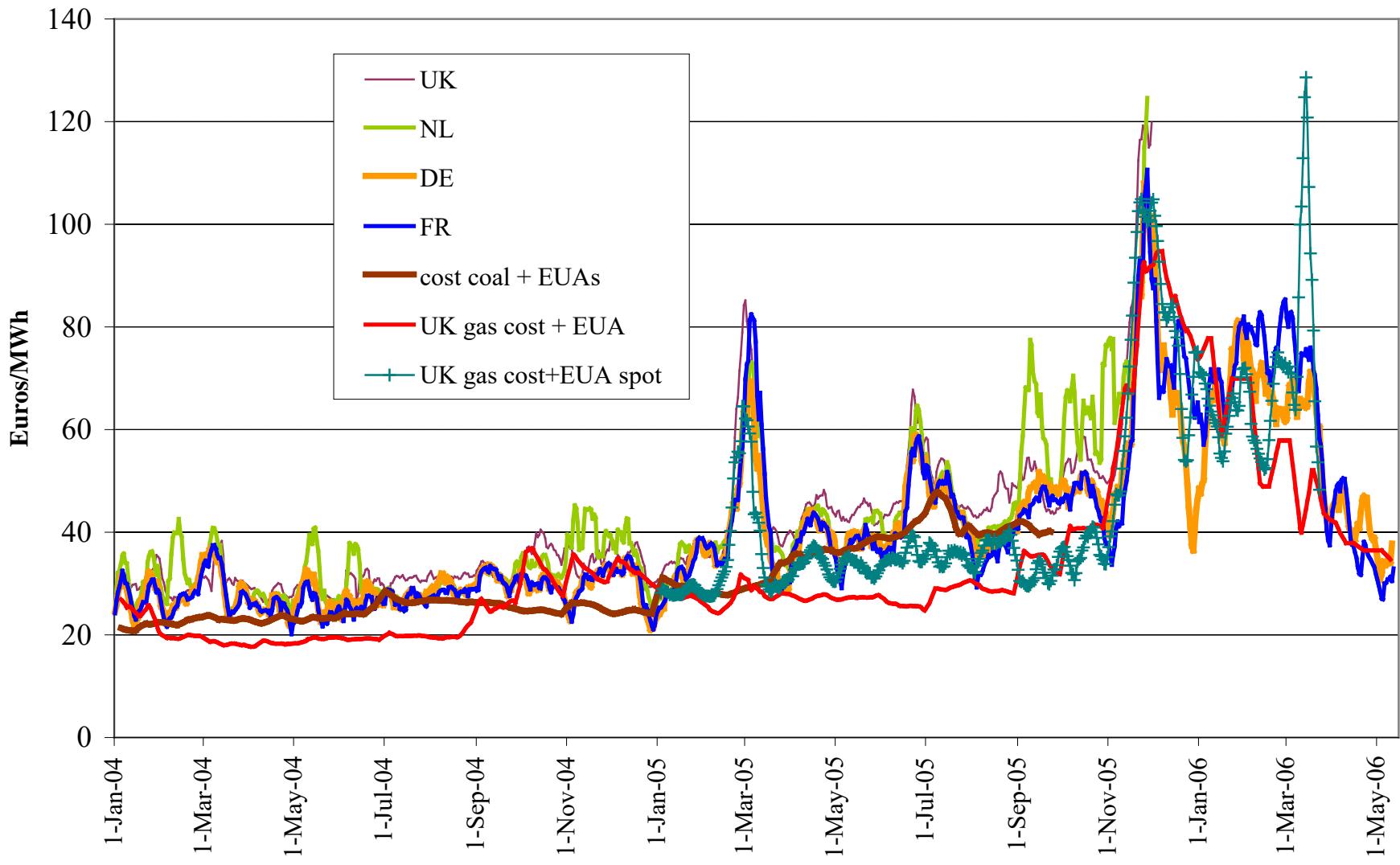
Source: Platts, UKPX, EEX, zfk

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## Weekly average baseload spot prices 2004-May 2006

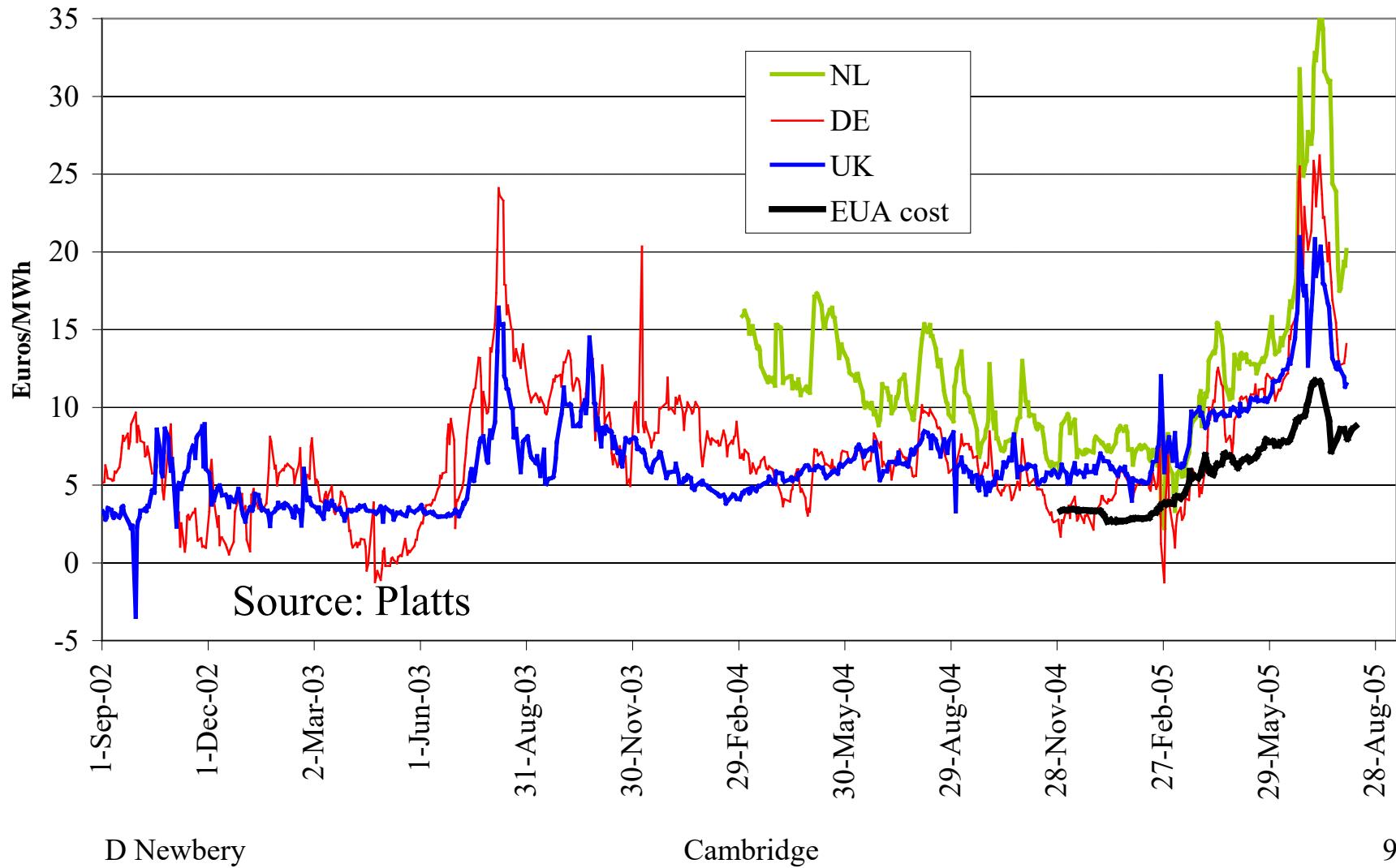


Source: Platts, UKPX, EEX, zfk

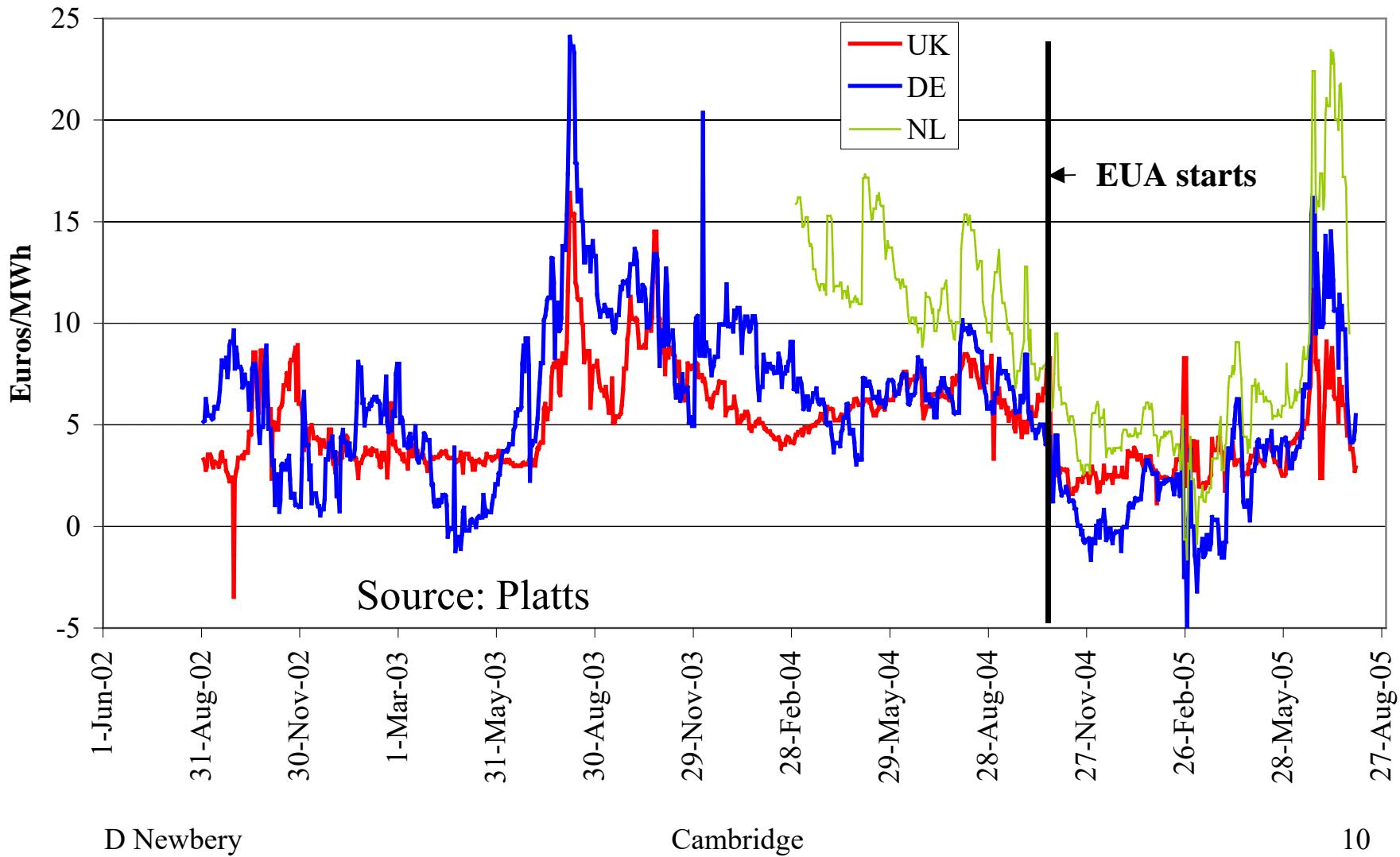
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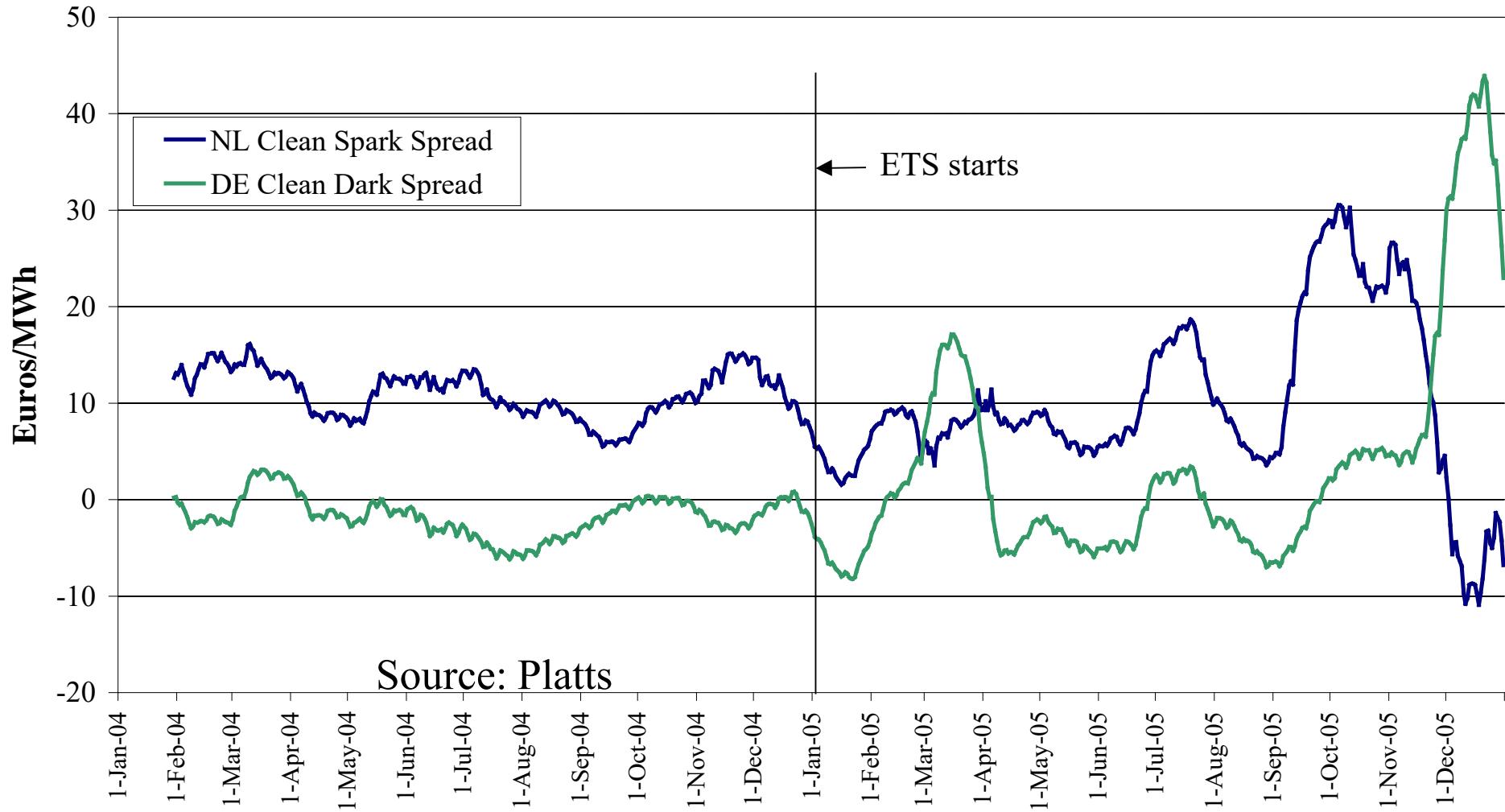
## Spark spread month ahead 50% efficiency



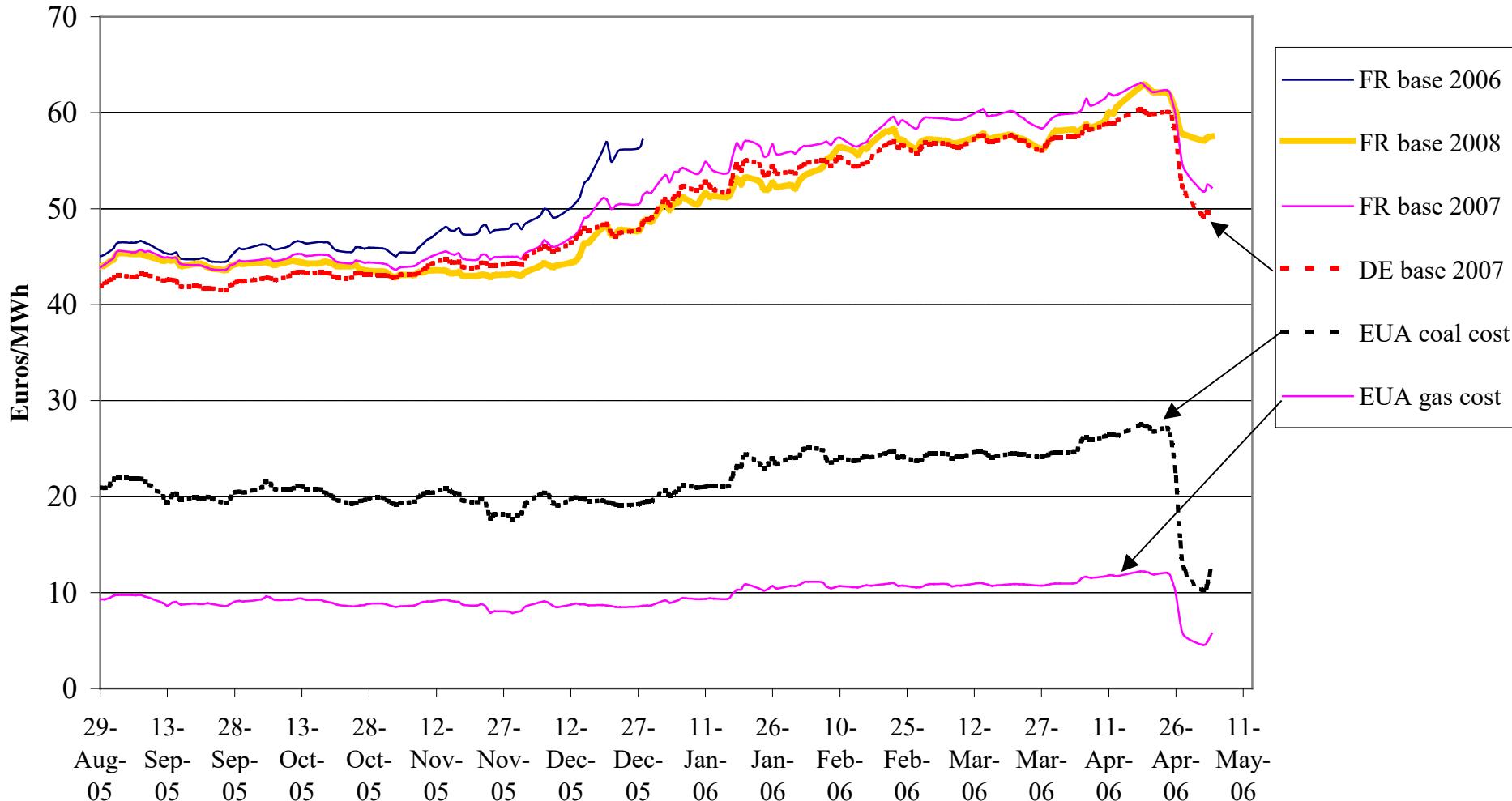
## Spark spread net of EUA



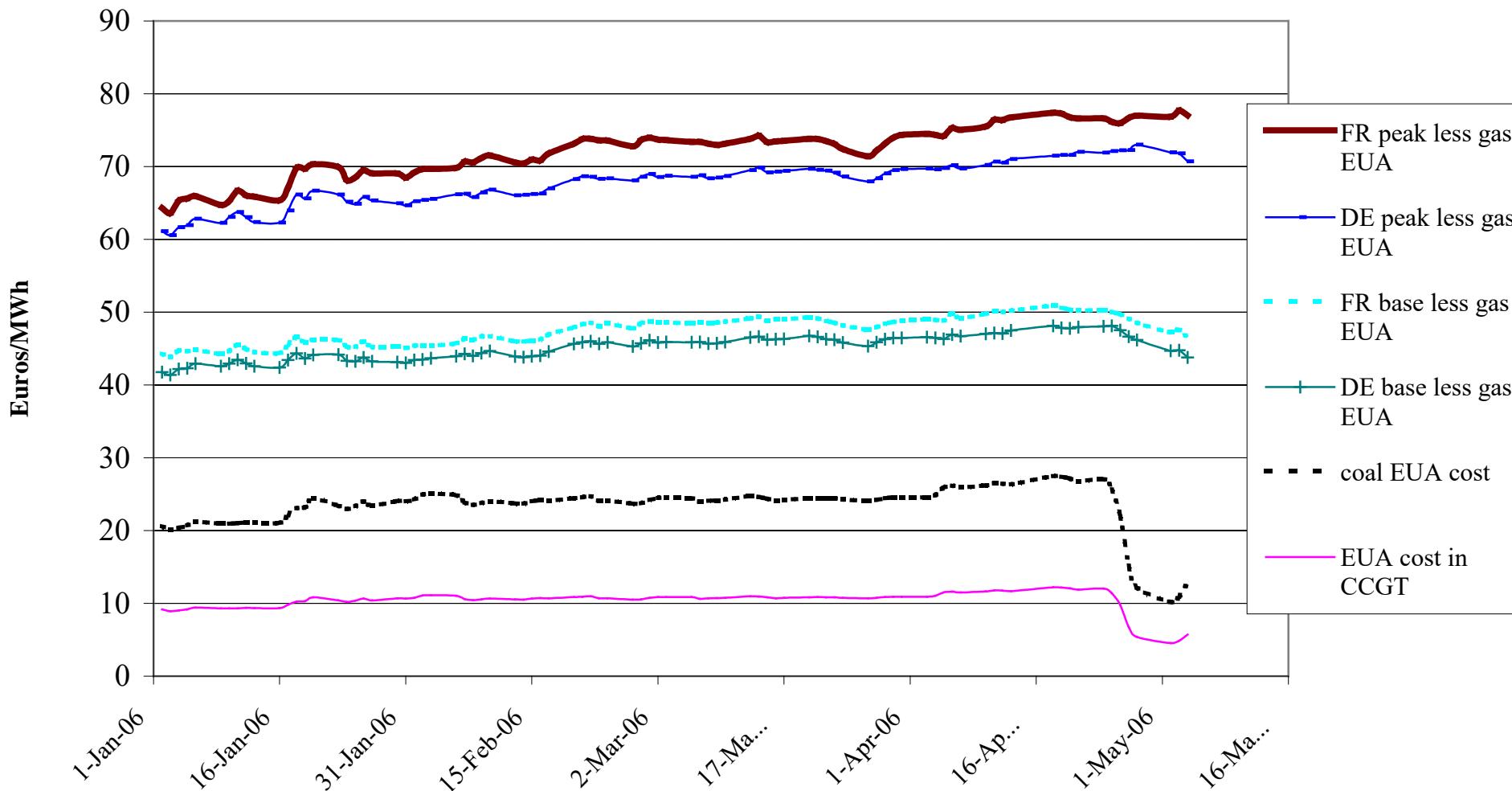
## 30-Day Moving Average Clean Spark and Dark Spreads: NL, DE



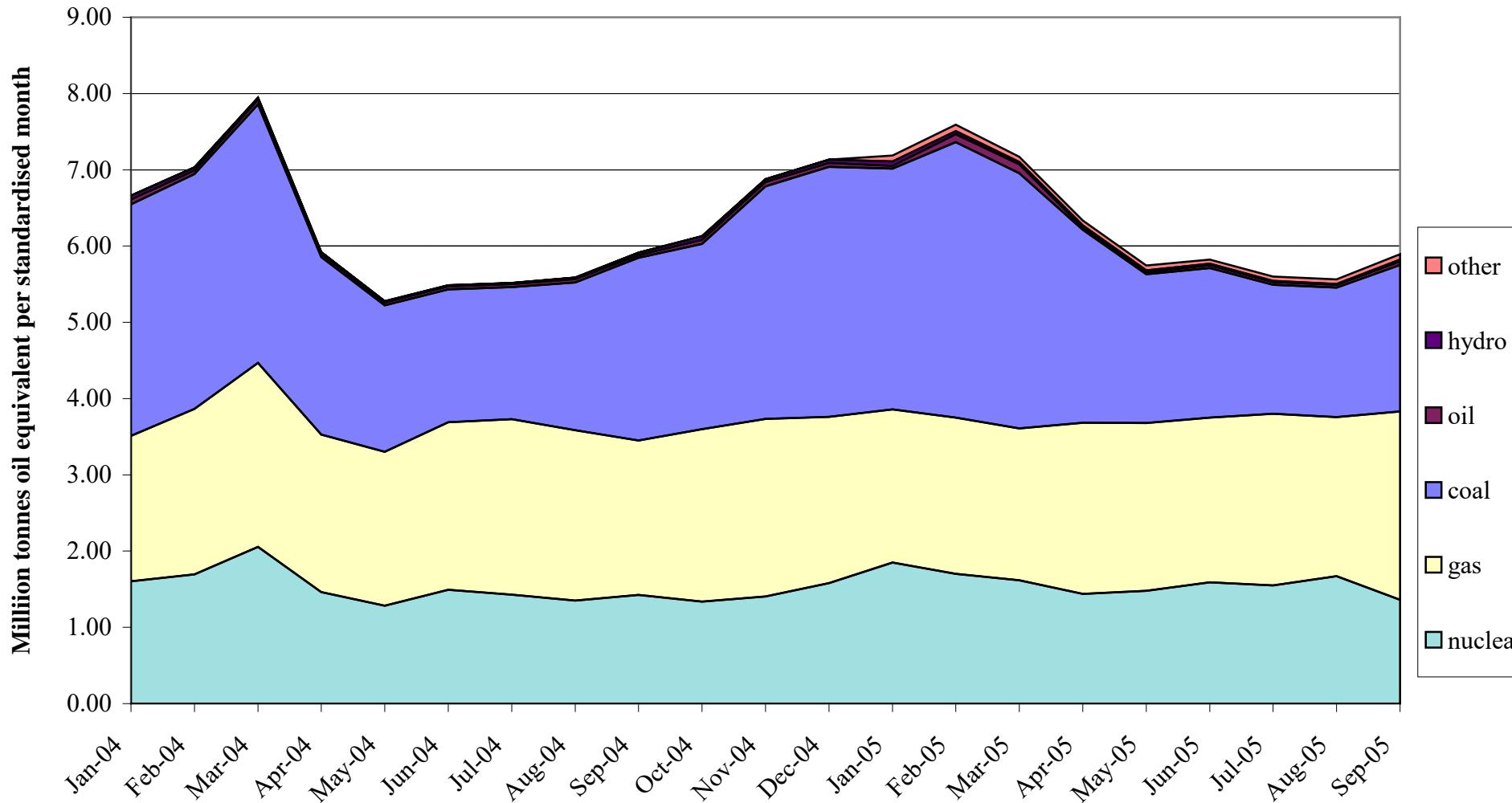
## Forward base year contracts - France and Germany Aug 2005-May 2006



## Forward 2007 annual prices - France and Germany 2006



## Fuel used in electricity generation by major producers



Source: DTI

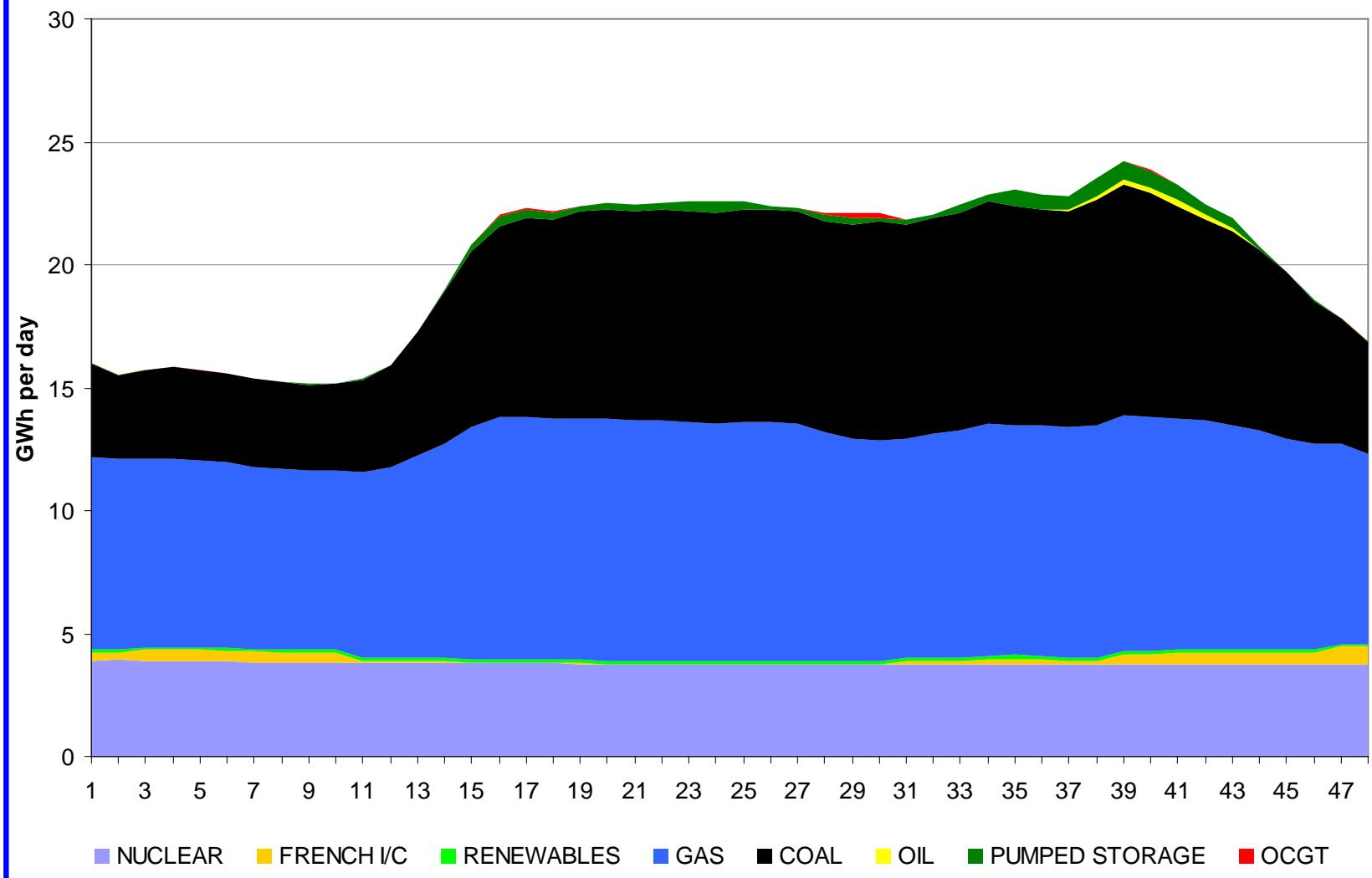
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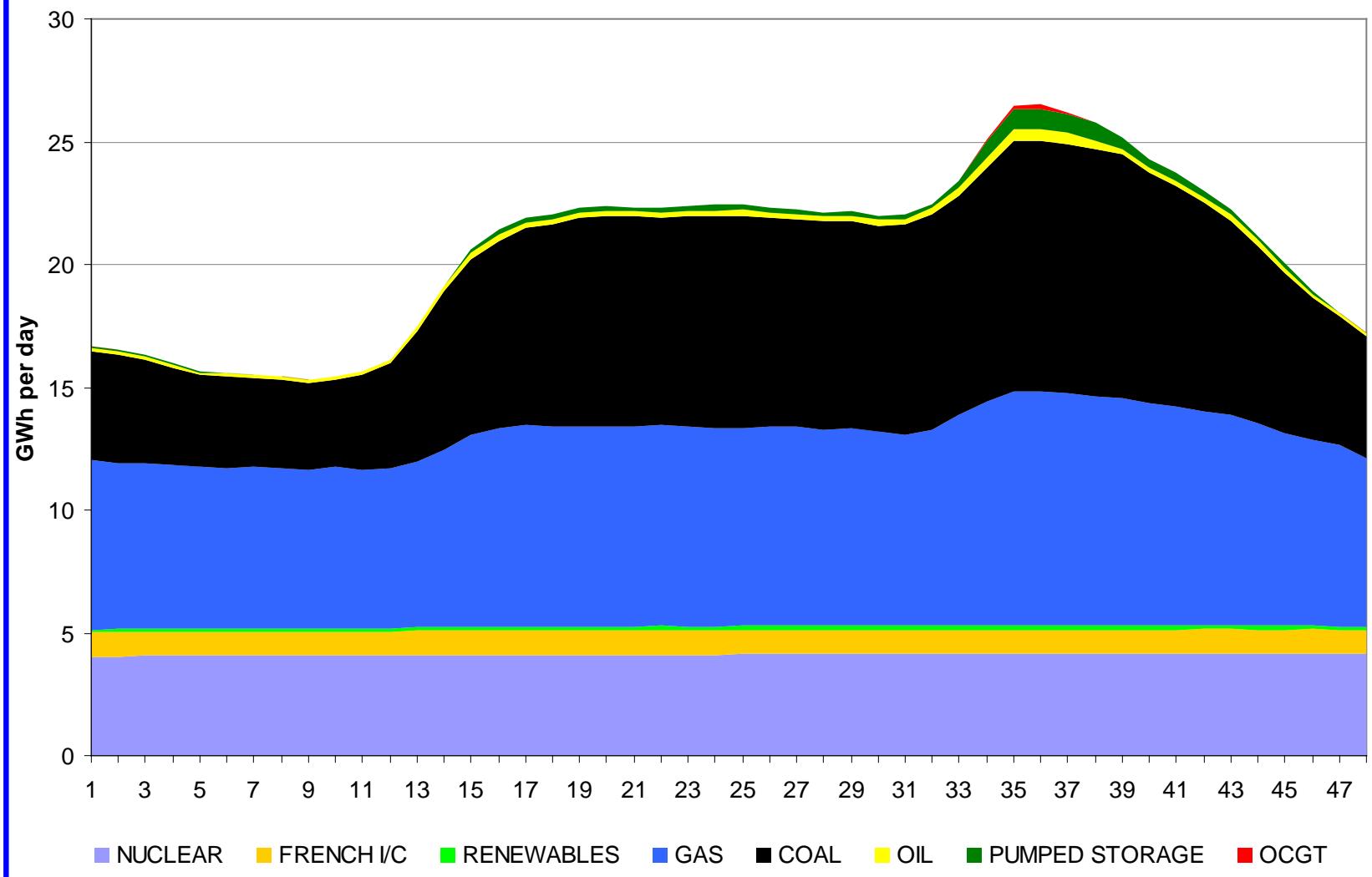
# Load profile Tues 4 October 2006

## Electricity Supply Build-Up



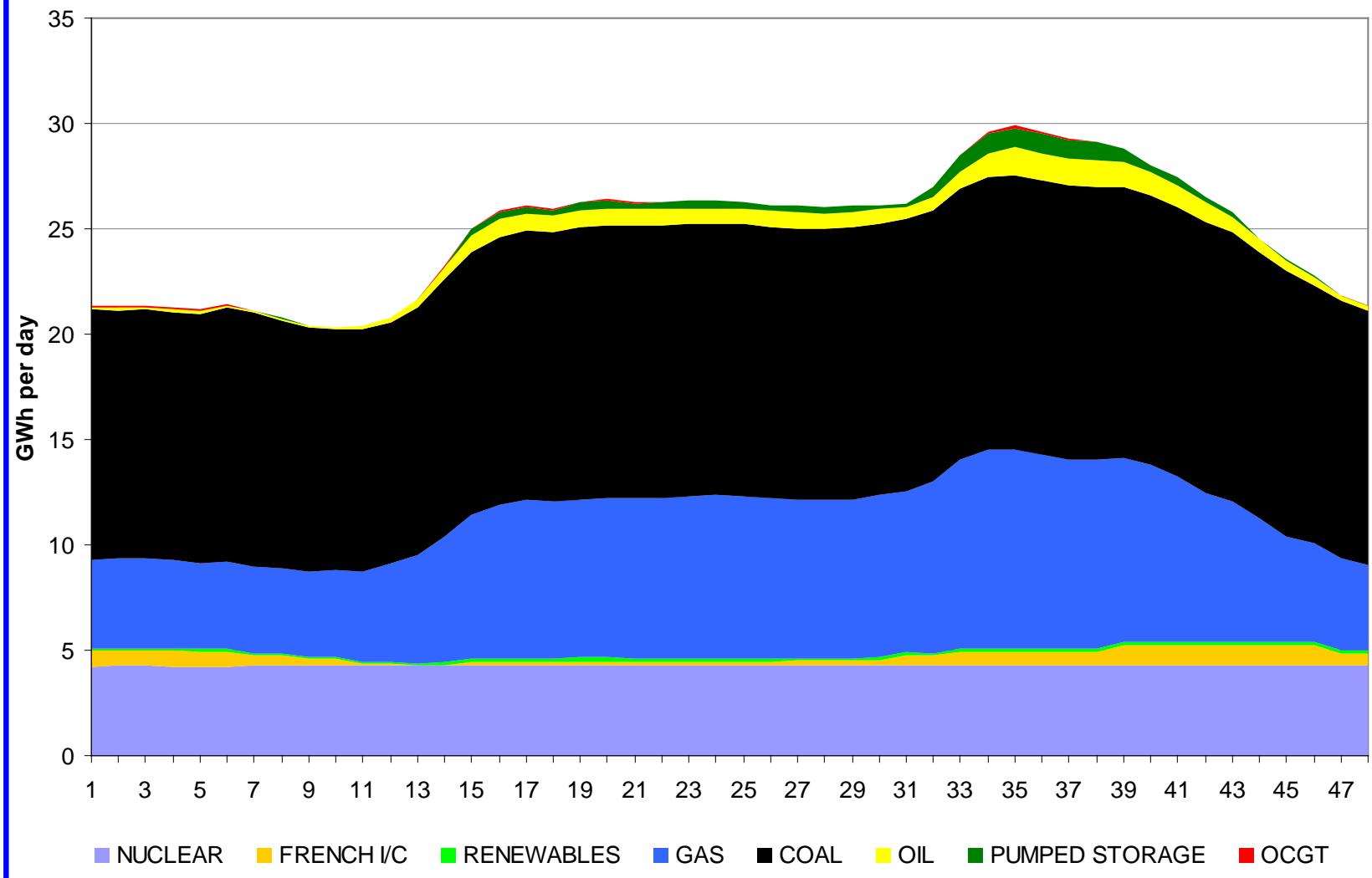
# Load profile Tues 1 November 2006

## Electricity Supply Build-Up



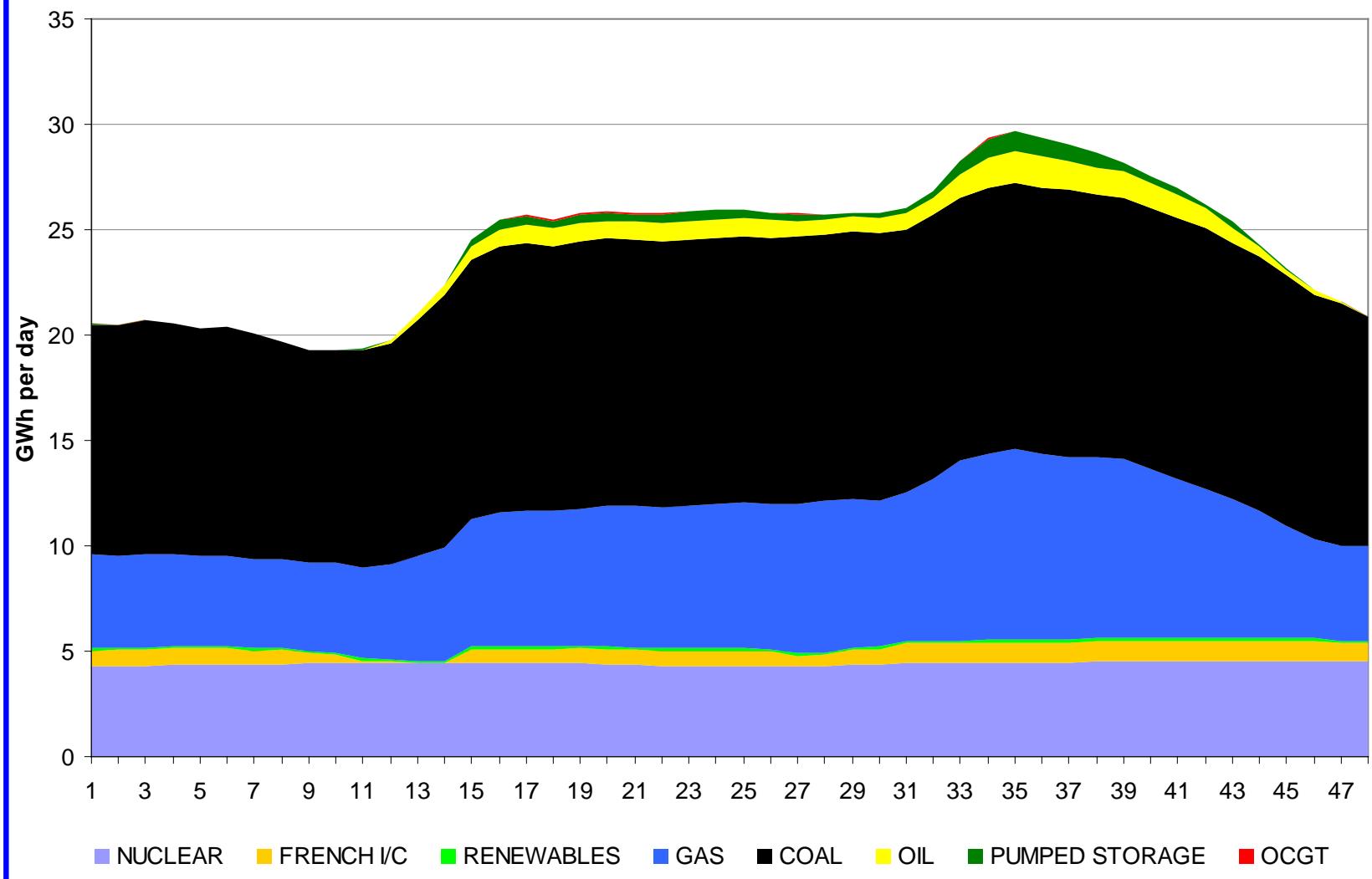
# Load profile Tues 29 November 2006

## Electricity Supply Build-Up

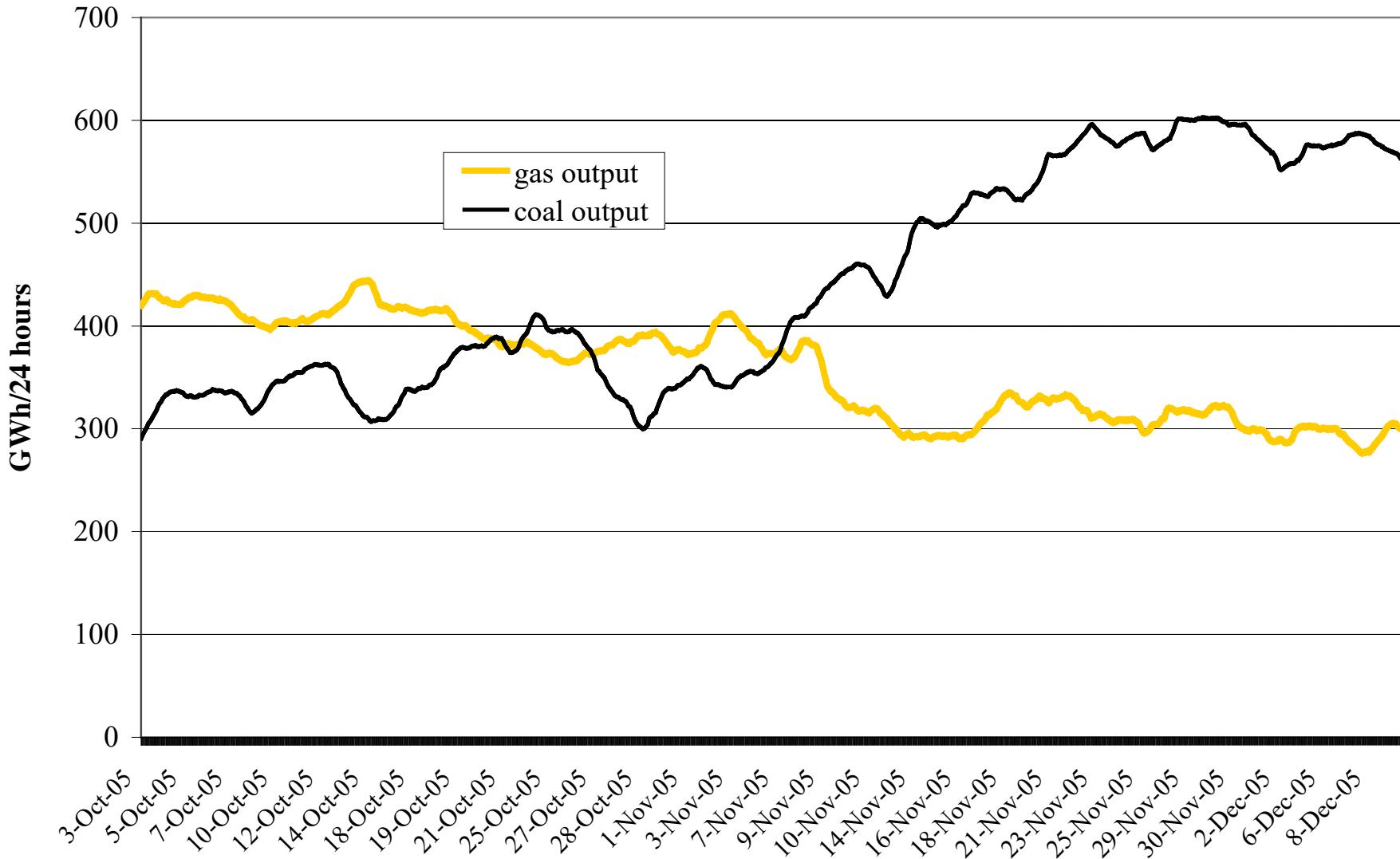


# Load profile Tues 6 December 2006

## Electricity Supply Build-Up



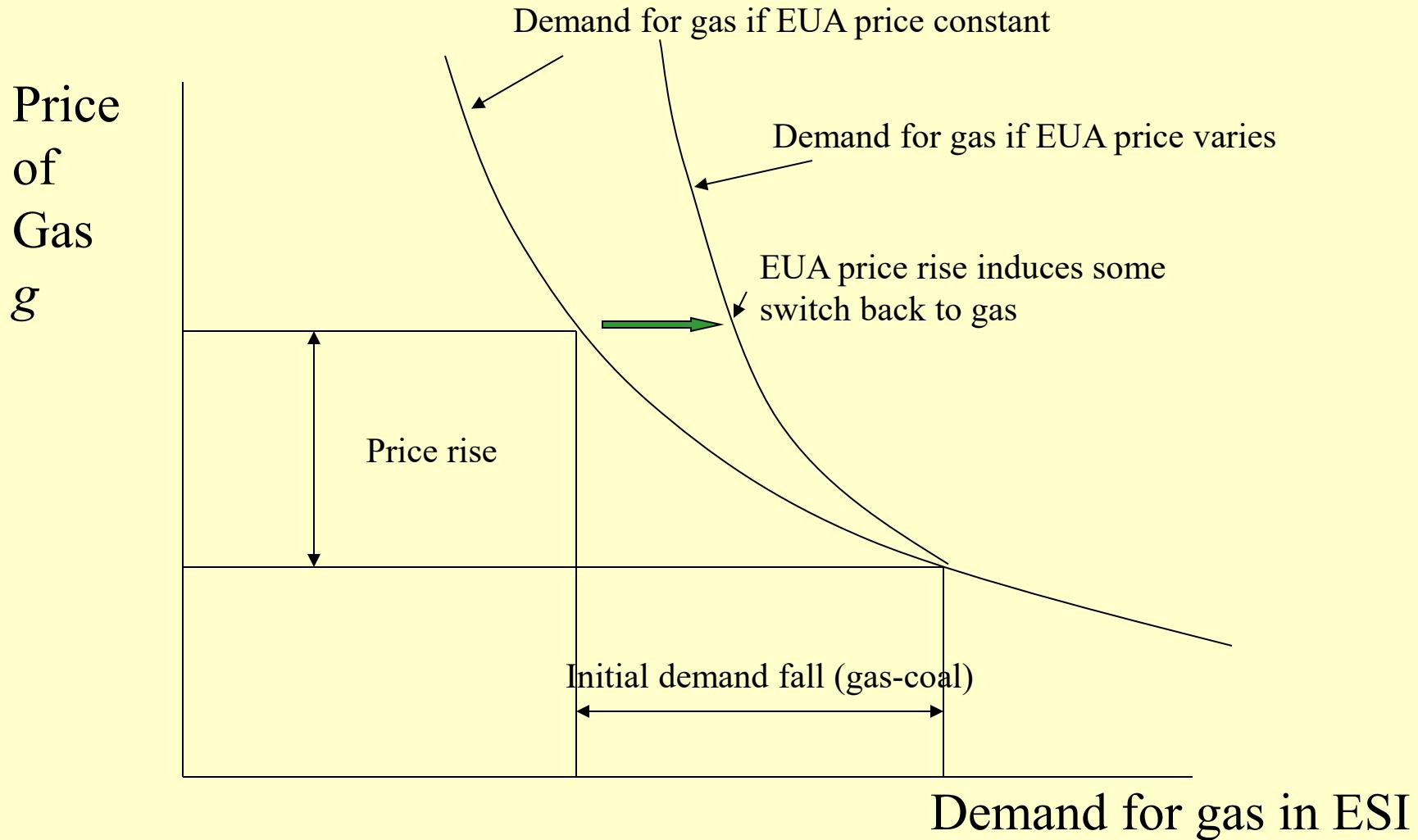
## Weekday moving 24 hr av coal and gas generation Britain 1 Oct-9 Dec 05



# Impact of ETS on gas pricing

- Suppose gas price increases
  - initially: demand falls (fuel switch gas => coal)
  - demand for EUAs rises => EUA price  $\uparrow$
  - $\Rightarrow$  partially offsets advantage of coal
  - $\Rightarrow$  reduces demand reduction for gas
  - $\Rightarrow$  reduces elasticity of demand for gas
  - $\Rightarrow$  increases market power of gas suppliers
    - Gazprom, and suppliers with protected markets

# Demand for gas



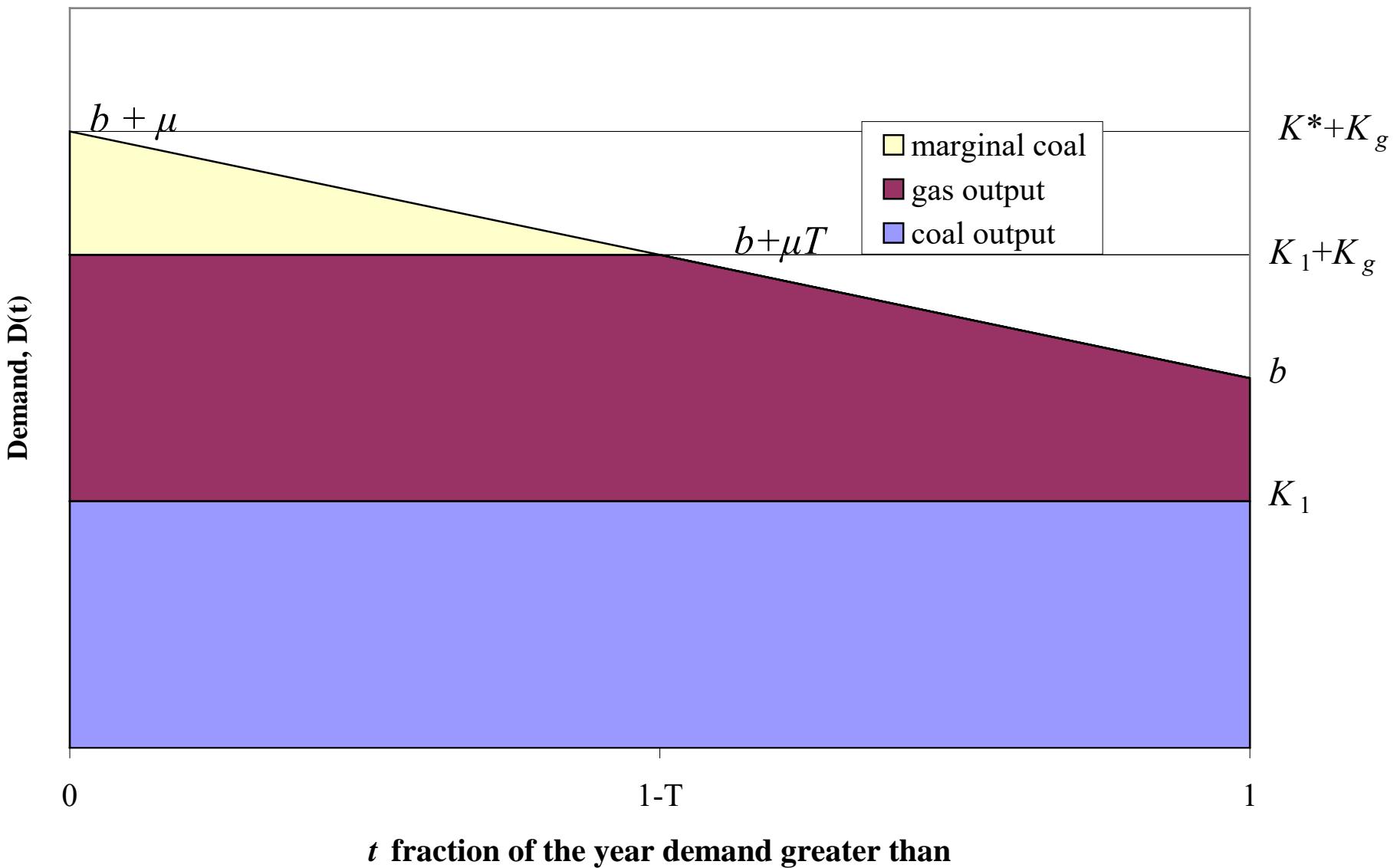
# Carbon link amplifies partial impact of gas price change

$$\frac{dp}{dg} = \frac{h_g h_c e_c}{h_c e_c - h_g e_g} = h_g \left( \frac{1}{1 - h_g e_g / h_c e_c} \right) > h_g .$$

$h_f$  = heat rate of fuel  $f$  (MWh/MWhe),  $e_f$  = tCO<sub>2</sub>/MWh,  
 $p$  = price of electricity,  $g$  = price of gas

e.g.  $h_g = 2$ ,  $h_c = 2.65$ ,  $e_g = 0.2$ ,  $e_c = 0.34$ , multiplier = 1.8

# Load duration curve and shares of generation from each fuel



# Effect of gas price on gas demand

Let  $\eta$  be elasticity of supply of EUAs to ESI

Ratio of elasticity of gas demand with ( $\varepsilon^*$ )  
and without ( $\varepsilon$ ) ETS

$$\frac{\varepsilon^*}{\varepsilon} = \left( \frac{\eta}{\eta + \phi} \right), \quad \phi \equiv \left( \frac{K_1 \partial E}{E \partial K_1} \right) \left( \frac{-s \partial K_1}{K_1 \partial s} \right).$$

where  $K_1$  is capacity of cheap coal,  $E$  is total ESI emissions,  $s$  is price of EUA

Note Lerner Index  $(p-c)/p = 1/\varepsilon$

**Table 1 Parameters for calibrating the model to Britain, 2005**

gas heat rate	$h_g$	2
coal base heat rate	$h_0$	2.5
rate of change of HR	$\alpha$	0.025 per GW
CO <sub>2</sub> per MW gas	$e_g$	0.2 tonnes/MWh
CO <sub>2</sub> per MW coal	$e_c$	0.34 tonnes/MWh
min demand	$b$	25 GW
Slope of load duration	$\mu$	30 GW
gas capacity	$K_g$	20 GW
coal capacity	$K_c$	40 GW
Price of gas	$g$	16 €/MWh
Price of coal	$c$	6 €/MWh
EUA price	$s$	20 €/tonne CO <sub>2</sub>

This gives a value of  $\varphi = 0.55$ . If  $\eta = 0.1$ , then gas demand elasticity falls to 2/3 and Lerner index increases by 50%.

# Policy implications

- Imposing extra constraint on market reduces demand elasticities and amplifies market power
- If the price of EUAs is independent of gas demand then there is no multiplier effect
- There are other reasons for setting carbon price rather than quantity:

*Prices vs Quantities* (Weitzman, 1974)

# Permits vs Taxes (or constant prices)

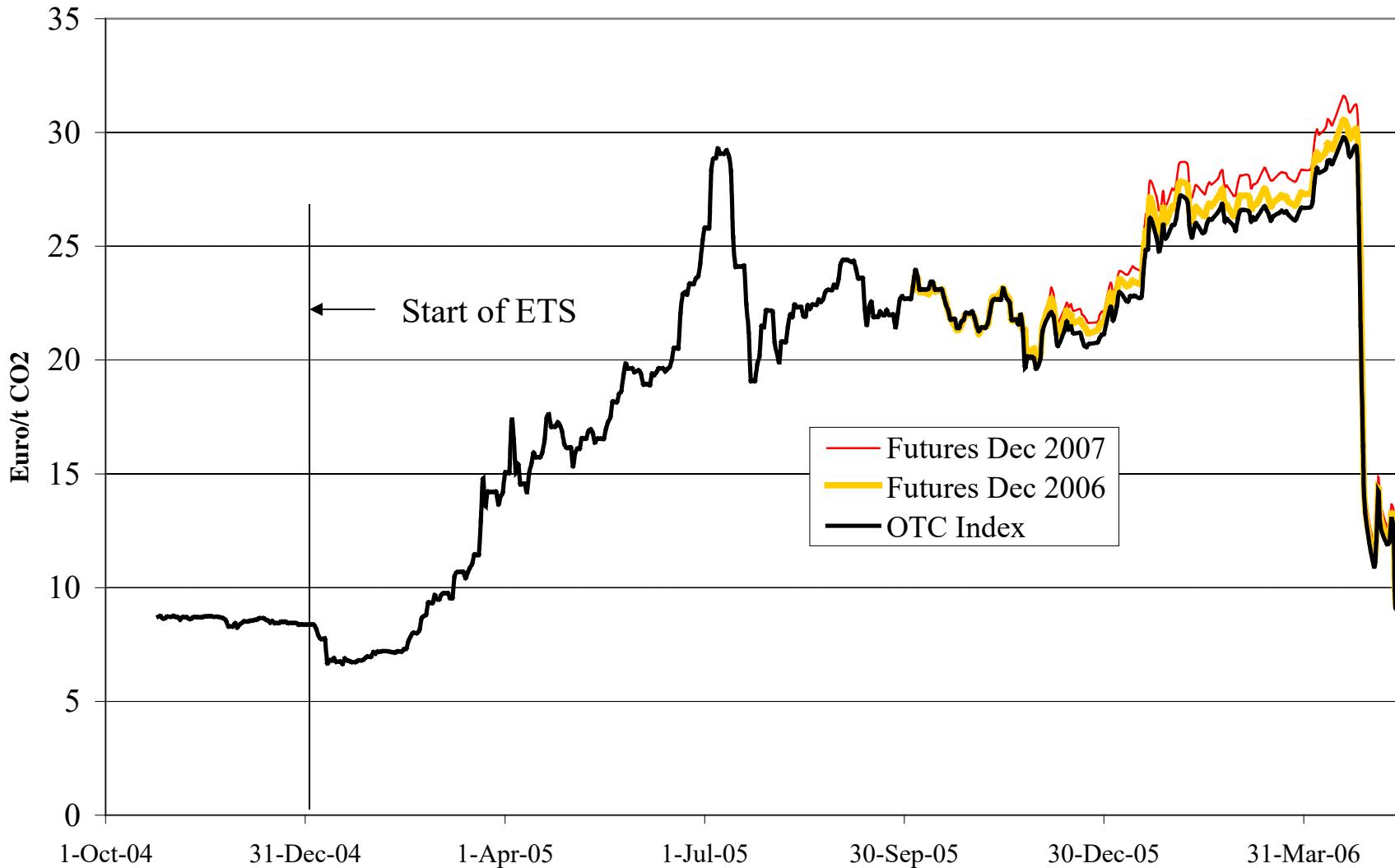
Weitzman: Taxes superior to permits unless MB of abatement more curved than MC

CO<sub>2</sub> is a stock pollutant

- CO<sub>2</sub> damage today effectively same as tomorrow  
=> marginal benefit of abatement essentially flat
- marginal cost of abatement rises rapidly
- hazard of global warming very uncertain, as are the future abatement costs

*Carbon tax superior to tradable permits*

## EUA price 25 October 2004-15 May 2006



# Other estimates of C taxes

- EUA  $\text{€}20/\text{t CO}_2 = \text{€}73.3/\text{tC}$
- Tax for global optimum  $\sim \text{€}10\text{-}220/\text{tC}$ 
  - Karp and Zhang  $\text{€}8\text{-}55/\text{tC}$
- Old EU carbon tax =  $\$5/\text{bbl} = \text{€}50/\text{tC}$
- But political economy favours (and EU Directive requires) grandfathered allocation of permits

*So how to get to a fixed price from the ETS?*

# Stabilising the price of carbon

- banking over longer periods helps
- floors and ceilings: c.f. US NO<sub>x</sub>
- NAPs continue with decreasing coverage
- CEC offers extra EUAs at fixed price
  - revenue raising, reduces budgetary problems
  - allows long-term carbon contracts
  - allows CfDs for low-carbon generators
  - basis for import tariff on embodied carbon?

# Conclusion

- present ETS imposes a quantity constraint
  - this reduces demand elasticity for gas  
=> enhances market power of gas producers
- fixing CO<sub>2</sub> price better than fixing quantity
  - stock pollutant whose damage insensitive to date  
=> CEC fixes CO<sub>2</sub> price by selling EUAs
    - avoids enhancing market of gas producers
    - generates revenue, allows long-term CO<sub>2</sub> contracts

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