Challenges in Communicating Energy and Climate Change: Trust, Saliency and Social License to Operate

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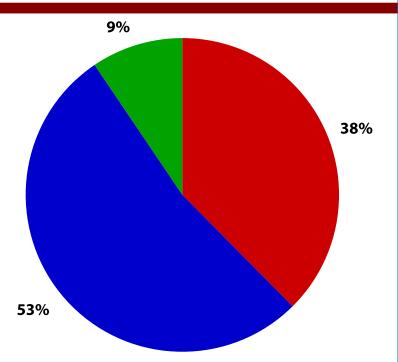


Some Opening Points

- Techno-optimism? Most analysis has not taken behaviour change and the challenge of politics of the energy transition seriously
- Changing Context The issue of climate change and the low-energy transition has risen rapidly up the agenda
- *Trust Matters* The public has low levels of trust in most traditional advocates who might be expected to lead the energy transition so who might inspire trust?



CCC Net Zero Report



- Low-carbon technologies or fuels not societal / behavioural changes
- Measures with a combination of low-carbon technologies and societal / behavioural changes
- Largely societal or behavioural changes





CCC on Communications and Behaviour Change I

- If the public are to become engaged with the climate challenge and contribute to achieving net- zero emissions then the wider policy context will also need to be more supportive. New, compelling narratives will be needed to inspire and mobilise mainstream participation in solutions, adoption of technologies and change in behaviours.
- Government must create a wider context which nurtures public engagement with action on climate change and must also enable consumers to take specific concrete actions that deliver large emissions reductions.
- These changes need not be expensive and can deliver large co-benefits, to health and beyond, but they are unlikely to happen rapidly unless policy first removes obstacles to change in markets and different consumer choices.

CCC, Net Zero, Box 6.4, pp. 194-195

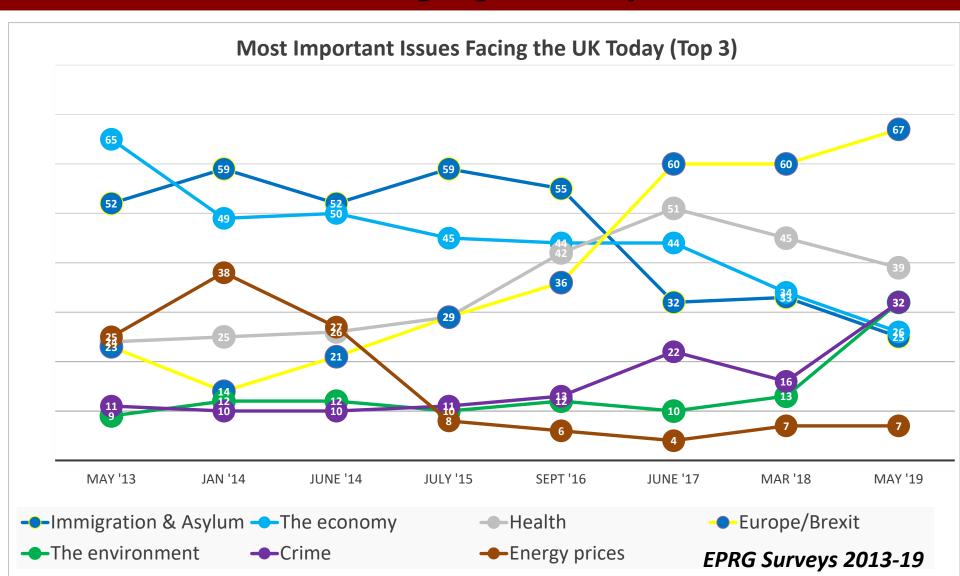


CCC on Behaviour Change II

- Predicting the levels of change that will be delivered by these interventions is very difficult. Policy to deliver rapid societal change and technology adoption is uncharted territory and inherently subject to uncertainty. Government will need to take a pragmatic approach and learn by doing.
- Policies will need to work together and in sequence to deliver change in behaviours and markets, avoid negative outcomes and build public acceptance. Access to attractive and affordable products and services, and support for informed choices and for new industry practices, should be in place wherever possible before interventions which raise prices for essential goods
- Data and information and communications technology (ICT) have emerged as important assets and tools for enabling consumers to make informed decisions about technology adoption (e.g. electric cars and hybrid heat pumps). There is potential across both energy and food for providing consumers with product information and feedback on purchasing habits (e.g. on diet) and for delivering change at the system level.

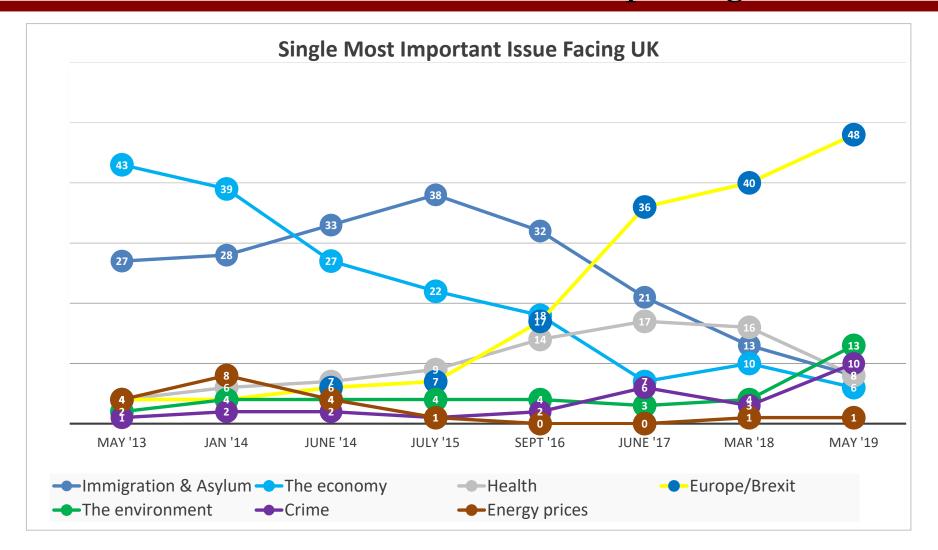


Changing Saliency





Environment has risen to top of agenda

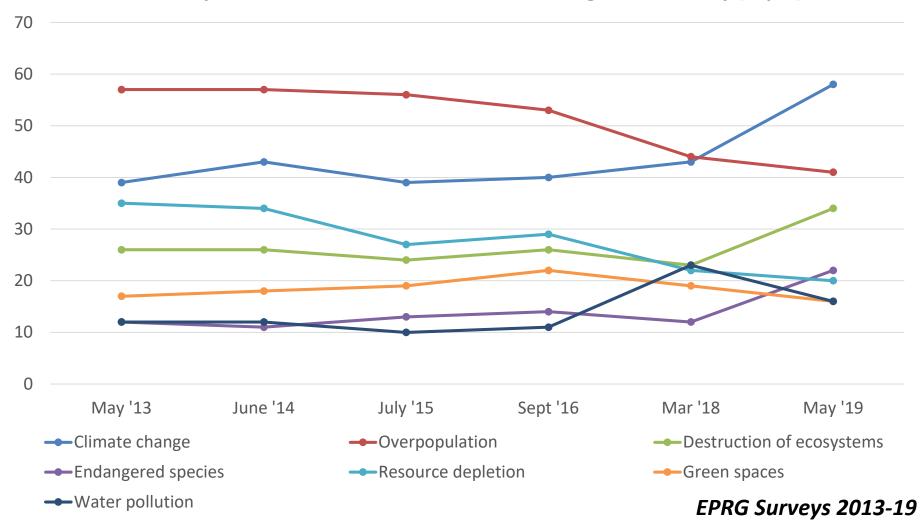


EPRG Surveys 2013-19



Change in environmental priorities

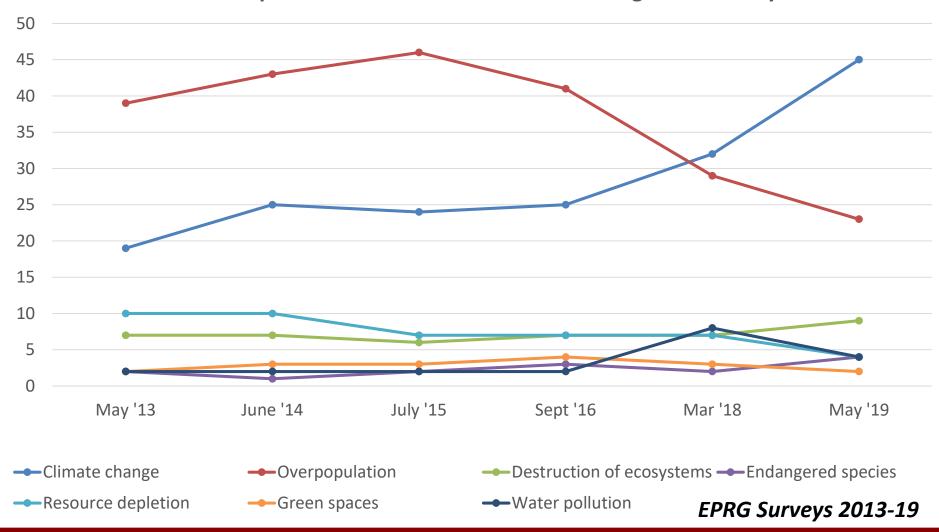
Most Important Environmental Problems Facing the UK today (top 3)





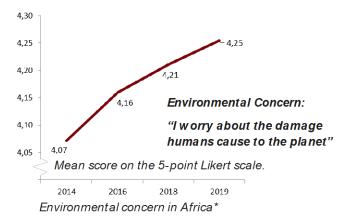
Change in environmental priorities

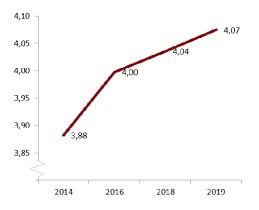
Most Important Environmental Problem Facing the UK today



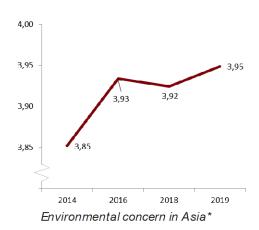


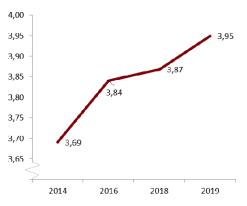
Rising Concern Globally



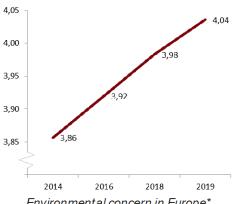


Environmental concern North America*

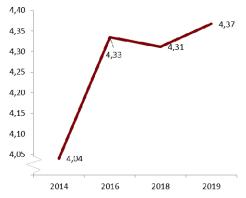




Environmental concern in Oceania*



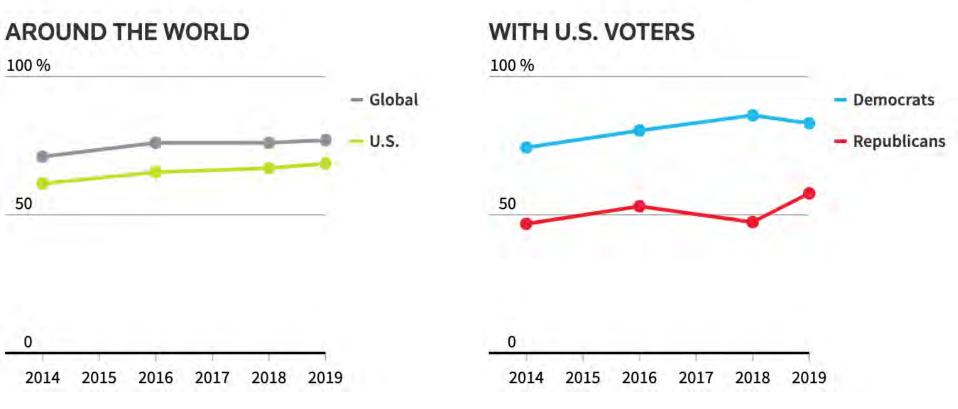
Environmental concern in Europe*



Environmental concern in South America*

Rising concern is not partisan but is across the board

Percentage of respondents that agreed or strongly agreed with the statement "I worry about the damage that people cause to the planet."



Republican voters aged 18-34 who are worried about the issue rose by 18 percentage points to 67%



An 'Easy' Case Study: Peterhead

- Town of 18,000 north of Aberdeen
- Largest fishing community in the UK (only Leave constituency in Scotland), former site of Peterhead Prison (Scotland's Alcatraz)
- Poorer than Aberdeenshire overall (£25,800 versus £37,000)
- Large gas-fired power plant in the center of town run by SSE



CAMBRIDGE Research Group Can you name either of the CCS demonstration projects or any of the companies involved? (2014)

No answer, don't know, no response 96.5%

| White Rose | Peterhead | SSE | Shell | Drax | Humber | Correct |
|------------|-----------|-----|-------|------|--------|---------|
| 4 | . 8 | 4 | 5 | 11 | 2 | 1.54% |

Sample incorrect answers

N = 2080

| Longannet | ϵ |
|-------------|------------|
| Kingsnorth | 1 |
| Hatfield | 1 |
| ВР | 2 |
| Ferrybridge | 2 |
| British Gas | 3 |
| EDF | 4 |
| Eon | 1 |
| SCCS | 1 |
| fracking | 2 |
| Q/Kuadrilla | 2 |
| | |

EPRG Survey (2014)



Peterhead and CCS

- In 2002, BP proposes 'decarbonized fossil' plant (DF-1) at Peterhead
- Leader of SNP and local MP Alex Salmond, was enthusiastic backer
- Cancelled by BP in 2005 when UK Government refuses to 'pick winners'
- Government cancels first £1 billion CCS Competition in October 2011
- New competition launched in 2012, four projects shortlisted in Oct 2012, and ultimately narrowed to one in Yorkshire at Drax (White Rose) and a new Peterhead project led by Shell
- Second competition cancelled in November 2015



Did Peterhead notice?



Peterhead Town Centre



Pre-Focus Group Knowledge

We conducted four focus groups in Scotland in January 2017 (followed by two citizens' juries)

| | Peterhead 1 | Peterhead 2 | Aberdeen | Edinburgh |
|-------------------------------|-------------|-------------|----------|-----------|
| Knowledge of Energy in | | | | |
| Scotland | | | | |
| Not at all | 0 | 1 | 1 | 1 |
| Not very | 5 | 4 | 3 | 4 |
| Fairly | 5 | 4 | 4 | 3 |
| Very | 0 | 0 | 0 | 1 |
| Not sure | 0 | 0 | 0 | 0 |
| Knowledge of CCS | | | | |
| Never heard of it | 2 | 3 | 2 | 3 |
| Heard of it, but don't | | | | |
| know what it is | 3 | 5 | 3 | 3 |
| Know a bit about it | 1 | 1 | 1 | 2 |
| Know a lot about it | 1 | 0 | 0 | 0 |
| Don't know | 3 | 0 | 0 | 1 |



Post Focus Group Views

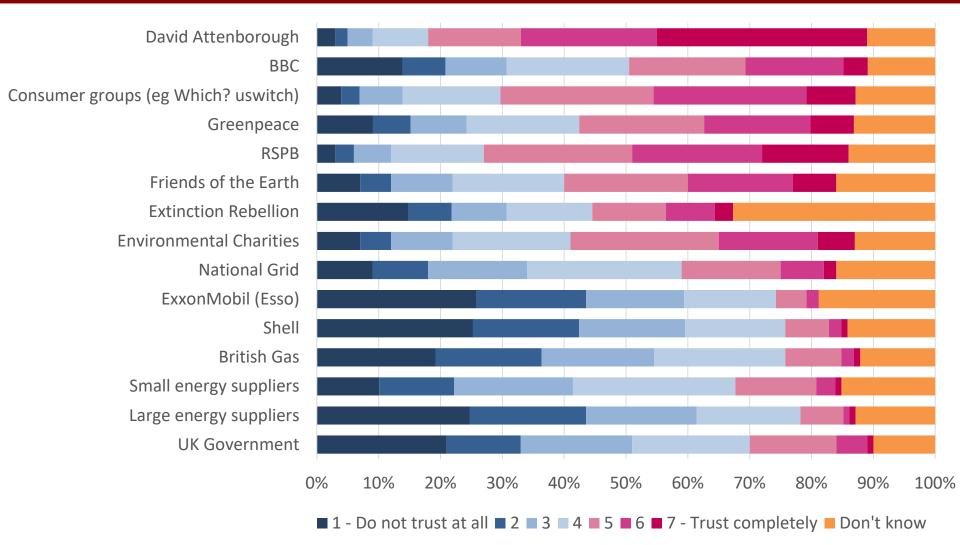
| | Peterhead 1 | | Peterhead 2 | | Aberdeen | | Edinburgh | |
|----------------------|-------------|--------|-------------|--------|----------|--------|-----------|--------|
| | Scot- | Peter- | Scot- | Peter- | Scot- | Peter- | Scot- | Peter- |
| View on CCS in: | land | head | land | head | land | head | land | head |
| Very bad idea | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Fairly bad idea | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Neither bad nor good | 0 | 0 | 1 | 0 | 0 | 1 | 0 | 1 |
| Fairly good idea | 3 | 5 | 1 | 2 | 3 | 2 | 3 | 1 |
| Very good idea | 7 | 5 | 7 | 7 | 5 | 4 | 6 | 7 |
| Not sure | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |

| Major Drawbacks of CCS | Peterhead 1 | Peterhead 2 | Aberdeen | Edinburgh |
|--------------------------------------|-------------|-------------|----------|-----------|
| Increased prices for electricity | 0 | 2 | 1 | 0 |
| Would prefer greater use of | | | | |
| renewables | 4 | 0 | 1 | 1 |
| Makes us too reliant on fossil fuels | 1 | 1 | 1 | 0 |
| Risks from CO2 leaking | 1 | 3 | 3 | 4 |
| Not sure | 3 | 1 | 1 | 3 |

Ostfeld & Reiner (2019)



Trust in information on energy-related issues



EPRG Survey (2019)

MailOnline





May hails 'Golden Age' with China over tea with President Xi as they seal £9bn of trade deals - and she hands him Blue Planet DVDs as a gift

- · Theresa May has been banging the drum for British business during a three-day official visit to China
- · The Prime Minister has held crucial talks with President Xi Jinping on trade and issues such as North Korea
- · Mrs May brought a gift of a DVD of BBC Blue Planet and a personal message from David Attenborough

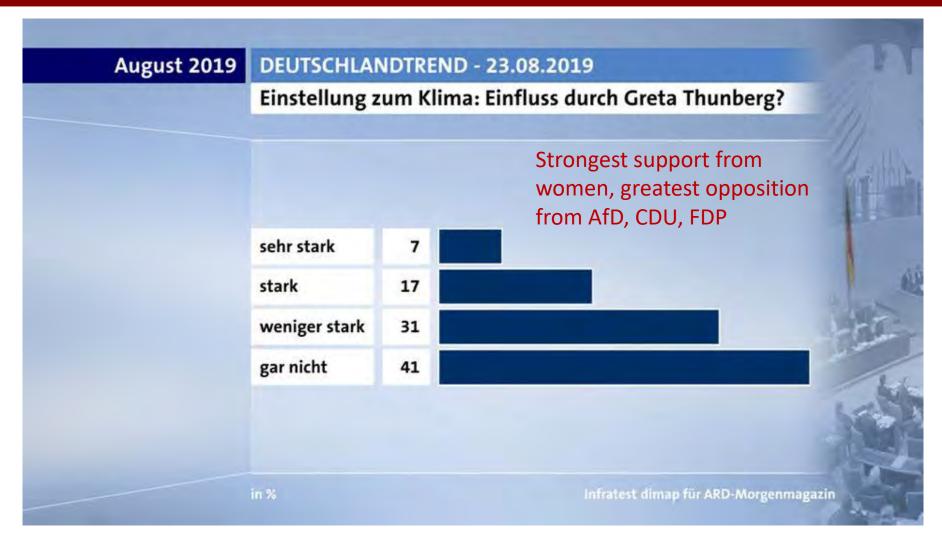


The Attenborough Effect

- David Attenborough's Blue Planet II first aired in 2017 after the introduction of the policy. Attenborough is widely considered a British icon and the series was the most watched show of 2017 in the UK.
- Our survey found almost two-thirds of respondents had seen the series.
- In introducing the Government's new policies on plastics, Prime Minister Theresa May argued 'Nobody who watched Blue Planet will doubt the need'.
- She also presented Chinese President Xi Jinping with a copy with a personal message from David Attenborough to signify their shared commitment to fighting plastics pollution (60M Chinese viewers of Blue Planet II)
- In our study (Ajayi and Reiner, 2019) looking at behavioural response in GB to the voluntary 5p levy, we find that a strong relationship between awareness (measured as having watched Blue Planet II) and support of the levy



Is there a Thunberg Effect?



https://www.tagesschau.de/inland/deutschlandtrend-1765.html



Anecdotal evidence/claims

- "Public concern about the environment has soared to record levels in the UK since the visit of Greta Thunberg to parliament and the Extinction Rebellion protests in April" <u>The Guardian</u>, 5 June, 2019
- Right-wing French MPs insult and boycott teenage climate activist, <u>The Independent</u>, 24 July 2019
- Greta Thunberg is inspiring climate action but in some countries her message is falling on deaf ears, <u>CNN</u>, 7 June, 2019





Some closing points

- Need to take behaviour change and the challenge of politics of the energy transition seriously in terms of creative analysis and experiments in policy design
- The issue of climate change and the low-energy transition has risen rapidly up the agenda but there is a question as whether this is ephemeral
- Even for the 'easy case' of Peterhead, it is striking how difficult it has been to generate attention and support
- Trusted sources are rare but how to take advantage of even the trusted few and what effect they can have on sometimes polarised politics is unclear



Thanks!

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Relevant Scientific Knowledge Remains Low

| | July '15 | Sept '16 | Mar '18 | May '19 | | | | |
|--|------------------|-----------------|-------------------|---------|--|--|--|--|
| 'Roughly two-thirds of the energy used to produce electricity from fossil fuels is lost' | | | | | | | | |
| TRUE | 74 | 72 | 70 | 74 | | | | |
| FALSE | 26 | 28 | 30 | 26 | | | | |
| 'Climate change is caused by a hole in the earth's atmosphere' | | | | | | | | |
| TRUE | 41 | 39 | 41 | 35 | | | | |
| FALSE | 59 | 61 | 59 | 65 | | | | |
| 'Every time we use coal or oil or gas, | we contribute to | the greenhous | se effect' | | | | | |
| TRUE | 84 | 85 | 87 | 88 | | | | |
| FALSE | 16 | 15 | 13 | 12 | | | | |
| 'Oil and gas reservoirs are typically for | ound 100 meters | below the surfa | ace' | | | | | |
| TRUE | 48 | 48 | 46 | 48 | | | | |
| FALSE | 52 | 52 | 54 | 52 | | | | |
| 'Dinosaurs were alive 1 million years | ago' | | | | | | | |
| TRUE | 46 | 43 | 46 | 46 | | | | |
| FALSE | 54 | 57 | 54 | 54 | | | | |
| 'Coal is produced from dead plants' | | | | | | | | |
| TRUE | 69 | 72 | 70 | 66 | | | | |
| FALSE | 31 | 28 | 30 | 34 | | | | |
| 'Oxygen is the main component of th | ne smoke emitted | d from a smokes | stack or tailpipe | | | | | |
| TRUE | 15 | 16 | 12 | 12 | | | | |
| FALSE | 85 | 84 | 88 | 88 | | | | |

UNIVERSITY OF | Energy Policy | CAMBRIDGE | Research Group | Which, if any, of the following activities have a significant impact on levels of carbon dioxide in the atmosphere?

| Driving cars | May '13 | June '14 | July '15 | Sept '16 | Mar '18 | May '19 |
|-------------------------------|---------|----------|----------|----------|---------|---------|
| Yes, increases carbon dioxide | 76 | 83 | 83 | 83 | 81 | 85 |
| Yes, decreases carbon dioxide | 4 | 3 | 4 | 4 | 3 | 3 |
| No impact | 3 | 3 | 3 | 2 | 3 | 2 |
| Not sure | 16 | 11 | 11 | 11 | 13 | 10 |
| Home heating | | | | | | |
| Yes, increases carbon dioxide | 62 | 68 | 68 | 68 | 64 | 70 |
| Yes, decreases carbon dioxide | 4 | 4 | 4 | 4 | 3 | 3 |
| No impact | 8 | 7 | 8 | 8 | 8 | 8 |
| Not sure | 25 | 21 | 20 | 20 | 24 | 19 |
| Coal burning power plants | | | | | | |
| Yes, increases carbon dioxide | 75 | 80 | 80 | 79 | 78 | 81 |
| Yes, decreases carbon dioxide | 4 | 3 | 3 | 5 | 3 | 3 |
| No impact | 3 | 2 | 2 | 2 | 2 | 2 |
| Not sure | 18 | 15 | 14 | 14 | 17 | 14 |

| Nuclear power plants | May '13 | June '14 | July '15 | Sept '16 | Mar '18 | May '19 |
|-------------------------------|---------|----------|----------|----------|---------|---------|
| Yes, increases carbon dioxide | 25 | 26 | 27 | 27 | 28 | 31 |
| Yes, decreases carbon dioxide | 16 | 13 | 11 | 11 | 11 | 12 |
| No impact | 26 | 35 | 37 | 34 | 32 | 31 |
| Not sure | 33 | 26 | 25 | 29 | 29 | 26 |
| Windmills | | | | | | |
| Yes, increases carbon dioxide | 4 | 4 | 4 | 4 | 3 | 3 |
| Yes, decreases carbon dioxide | 26 | 22 | 16 | 17 | 25 | 32 |
| No impact | 47 | 61 | 64 | 63 | 52 | 48 |
| Not sure | 22 | 14 | 16 | 16 | 20 | 18 |
| Trees | | | | | | |
| Yes, increases carbon dioxide | 7 | 6 | 8 | 7 | 7 | 5 |
| Yes, decreases carbon dioxide | 71 | 71 | 73 | 74 | 72 | 79 |
| No impact | 6 | 11 | 8 | 7 | 7 | 6 |
| Not sure | 16 | 12 | 11 | 11 | 14 | 10 |