How to Support Innovation in Network Industries: The Role of Regulators and Competition and the Case of Electricity

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Outline

Promoting Innovation, some background

The case of Ofgem in Great Britain

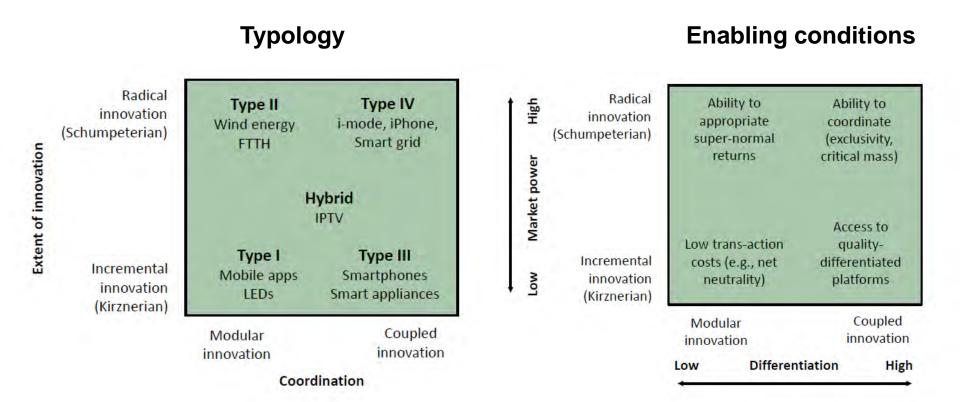
The case of PSC in New York

PROMOTING INNOVATION, SOME BACKGROUND

Directed Technical Change (Acemoglu et al, 2012)

- Path dependency in technological innovation.
- Subsidising 'clean' inputs vs 'dirty' inputs may shift technical change on to a different pathway.
- This may involve shifting scientists from working on dirty technologies to clean ones.
- This may be cheaper in the long run than directly supporting existing clean technologies.

Characterising Innovation (Bauer, 2012, p.16, 17)



Institutions for rapid economic progress (Nelson, 2008)

- Distinguish 'physical' technology and 'social' technology
- Example of delivering a recipe as distinct from tools to make food.
- Old social technologies may not be appropriate and need to be replaced by new ones.
- Institutions important to enable new developments.
- The 'fundamental uncertainty' of innovation is why it needs to be supported.
- A mixture of private and public actions required, but public actions can be wrong ones.
- Collaborative <u>private RD+D is possible</u>, e.g. eFIS EV project in Milton Keynes (Miles, 2014) led by Arup and Mitsui.
- Basically rapid progress is clearly not about the amount money spent on R+D, but also about governance...

THE CASE OF THE GB Energy Regulator, OFGEM

PROMOTING COMPETITION IN ENERGY NETWORKS?

Innovation in Governance: RPI-X@20 Review

 This began in early 2008 and looked at five of the likely future responses of regulators to a greater or lesser extent.

 I was particularly keen on use of negotiated settlements, extension of competition and the incentivisation of innovation.

Governance innovation: Negotiations



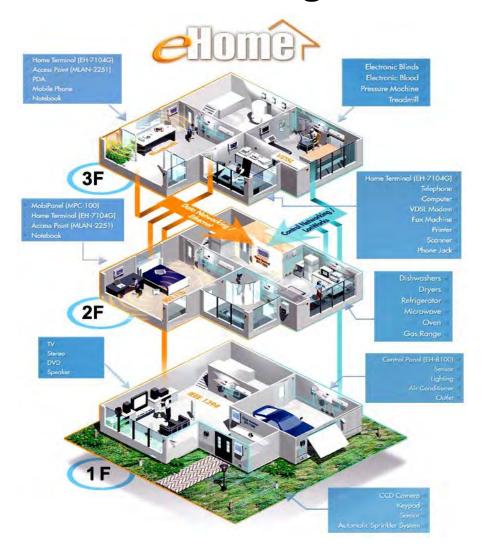
Governance Innovation: <u>Auctions</u>



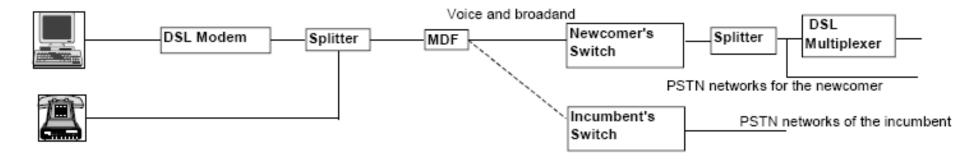
Promoting competition across distribution networks? Access terms



Governance innovation: Innovation funding mechanisms



Governance innovation: Reorganisation of asset ownership



Promoting Innovation: Low carbon networks fund

- 2010-2015 distribution price control in Great Britain.
- 'up to £500m to support projects sponsored by the Distribution Network Operators (DNOs) to try out new technology, operating and commercial arrangements'
- Up to 2.5% of extra revenue can be recovered from customers.
- 'The aim of the projects is to help all DNOs understand how they can provide security of supply at value for money as Britain moves to a low carbon economy.'
- <u>First Tier</u> allows DNOs to recover a proportion of expenditure incurred on small scale projects.
- <u>Second Tier</u> annual competition evaluated by panel of experts of up to £64 million to help fund a small number of flagship projects.
- We will be monitoring the learning that emerges from these projects in order to understand its impact on the current regulatory framework.

Promoting Innovation: Low carbon networks fund effects

- Setting up of '<u>Future Networks</u>' units
- Collaborative Tier 2 projects, incl. suppliers, academics, OEMs and software solutions providers.
- For example:



Project Closed End date: December 2014 Total funding: £9.7 million Funding from LCNF: £6.7 million Funding From UK Power Networks: £2 million Funding from project partners: £1 million











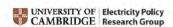








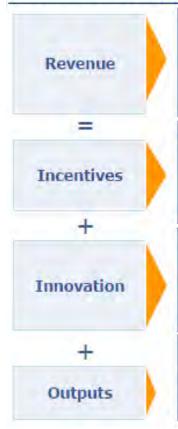






RIIO in Summary

RIIO: A new approach to regulation



- · Constraint on revenue set up front to ensure:
 - Timely and efficient delivery
 - Network companies remain financeable
 - Transparency and predictability
 - Balance costs paid by current and future consumers
- Deliver outputs efficiently over time with:
 - Focus on longer term, including with eight year control periods
 - Rewards and penalties for output delivery performance
 - Symmetric upfront efficiency incentive rate for all costs
 - Use uncertainty mechanisms where add value for consumers
- Technical and commercial innovation encouraged through:
 - Core incentives in price control package
 - Option of giving responsibility for delivery to third parties
 - Innovation stimulus gives support and 'rewards' for commercial innovation, building on LCN Fund
- · Outputs set out in licence
- . Consumers know what they are paying for
- Incentives on network companies to deliver
- Outputs reflect enhanced engagement with stakeholders

Source: Ofgem City Briefing, July 2010, p.28.

THE CASE OF THE New York, Public Service Commission

PROMOTING INNOVATION IN DISTRIBUTED ENERGY RESOURCES

Promoting DSPs in New York

- New York State regulator launches Reforming the Energy Vision (REV) initiative 22 August 2014.
- The 6 state utilities are to become 'distribution system platform providers' (DSPs):

'The DSP operates an <u>intelligent network platform</u> that will provide safe, reliable and efficient electric services by integrating diverse resources to meet customers' and society's evolving needs. The <u>DSP fosters broad market activity by enabling active customer and third party engagement</u> that is aligned with the wholesale market and bulk power system.' (State of NY Dept. of Public Service, 2014)

Promoting DSPs in New York

- What the project hopes to achieve:
 - Identification of projects which will use distributed energy resources to reduce costs.
 - Use of DSM projects to serve needs of distribution system.
 - Support development of distributed energy resources (DERs), such as via ESCos.
 - DSP should be widely available, even though provided by incumbent monopolies.
 - Creation of level playing field for new entrants.

Source: Jeff St.John, posted 12 Sept, 2014 http://theenergycollective.com/jeffstjohn/494781/5-key-proposals-new-yorks-grid-transformation

THE FUTURE?

The internet of things in Energy?

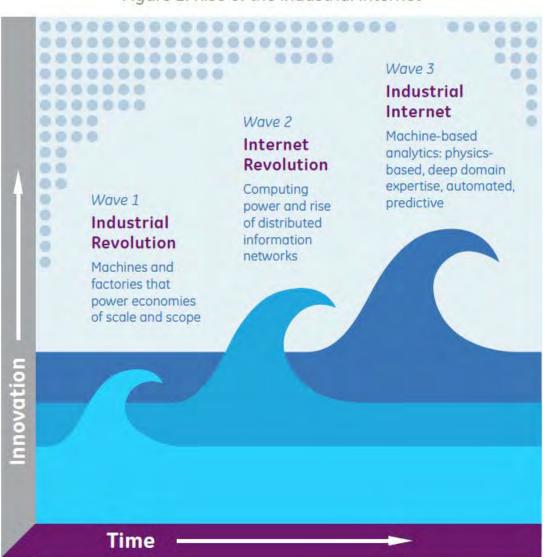


Figure 2. Rise of the Industrial Internet

Source: Evans and Annunziata (2012, p.7)

Concluding thoughts

- Innovation can be <u>stimulated by competition</u> and <u>explicit incentives</u>.
- The future of energy is very uncertain and hence experimentation is likely to be valuable.
- Innovation in what?
 - In governance and payment arrangements in energy? (e.g. SO, LMPs, connection charging)
 - In the use of information from smart grids and smart meters? (e.g. in pricing, control)
 - In policy making in the face of rising complexity (e.g. in customer engagement, cost benefit

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